

Note about the Railroad Related Historic Commercial and Industrial Resources in Kansas City, Missouri MPDF - Amendment

This document consists of the following:

- Original 2010 MPDF Amendment extending the Period of Significance from 1950 to 1970 with the Associated Historic Context:
 - The Evolution of Kansas City Railroad Freight Industry, 1859 – 1970, page 5 of this pdf, Bookmark 1.
 - Commercial and Industrial Businesses Located Near Rail Freight Facilities, 1865 – 1970, page 17 of this pdf, Bookmark 2.
 - Commercial and Industrial Architecture in Kansas City's Railroad Freight Districts, 1869 – 1970, page 26 of this pdf, Bookmark 3.

- Cathy Sala
Administrative Assistant
May 2018

United States Department of the Interior
National Park Service

National Register of Historic Places
Multiple Property Documentation Form

This form is used for documenting multiple property groups relating to one or several historic contexts. See instructions in How to Complete the Multiple Property Documentation Form (National Register Bulletin 16B). Complete each item by entering the requested information. For additional space, use continuation sheets (Form 10-900-a). Use a typewriter, word processor, or computer to complete all items.

New Submission Amended Submission

A. Name of Multiple Property Listing

Railroad Related Historic Commercial and Industrial Resources in Kansas City, Missouri

B. Associated Historic Contexts

(Name each associated historic context, identifying theme, geographical area, and chronological period for each.)

The Evolution of Kansas City Railroad Freight Industry, 1859-1970
Commercial and Industrial Businesses Located Near Rail Freight Facilities, 1865-1970
Commercial and Industrial Architecture in Kansas City's Railroad Freight Districts 1869-1970

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D. Certification

As the designated authority under the National Historic Preservation Act of 1966, as amended, I hereby certify that this documentation form meets the National Register documentation standards and sets forth requirements for the listing of related properties consistent with the National Register criteria. This submission meets the procedural and professional requirements set forth in 36 CFR Part 60 and the Secretary of the Interior's Standards and Guidelines for Archeology and Historic Preservation. [] See continuation sheet for additional comments.)

[Signature]
Signature and title of certifying official

Oct 15, 2010
Date

State or Federal agency and bureau

I hereby certify that this multiple property documentation form has been approved by the National Register as a basis for evaluating related properties for listing in the National Register.

Signature of the Keeper Date

National Register of Historic Places
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Provide the following information on continuation sheets. Cite the letter and the title before each section of the narrative. Assign page numbers according to the instructions for continuation sheets in How to Complete the Multiple Property Documentation Form (National Register Bulletin 16B). Fill in page numbers for each section in the space below.

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E. Statement of Historic Contexts

PREFACE

Kansas City, Missouri became, in the last half of the nineteenth century, one of the nation's major railroad hubs. The city's central location made it an ideal division point for nearly all of the nation's rail lines. An immediate consequence of the city's link to the national transportation and service corridors was local and regional industrial development, commercial growth and a rapid growth in population. The growth and evolution of the city's terminal facilities reflected Kansas City's dominance as a national rail hub. Their location within the city also determined the placement of factories, wholesale houses and the speed and ease with which freight and passenger traffic could be handled.¹ **"Railroad Related Historic Commercial and Industrial Resources in Kansas City, Missouri"** represent a unique body of property types located near freight lines, depots and terminals which developed as a result of Kansas City's evolving role as a national railroad hub. These buildings and structures have significant associations with the history of local, state, regional and national commerce, industry and transportation. In Kansas City, distinct commercial/industrial districts emerged adjacent to rail lines along the river flats—areas that had a gradual rise and fall in grade. Today, four distinct areas still remain: 1) the original river landing "Old Town" area east of the Hannibal Bridge; 2) the West Bottoms, a low area west of the city's business center where the Kaw (Kansas) and Missouri rivers merge; 3) the Mid-Town "Crossroads area" north of the 1914 Union Station Terminal and its associated yards and tracks to the east, west and south, and 4) the Blue River Valley in the eastern part of the city roughly bounded by Independence Avenue on the north and U.S. 40 Highway on the south. [Figure 1.] Each of these areas contains unique collections of commercial and industrial property types including manufacturing and processing facilities, industrial and commercial warehouses, energy and communication facilities, agricultural storage facilities, rail-related and road-related structures and objects, office buildings, financial institutions, government buildings, specialty stores, hotels, saloons and restaurants. A large number of the resources share a continuum of architectural styles dating from the late 1870s through the post-World War II time period and ending in 1970 when the railroad as a primary mover of freight and passengers was ending. As a whole they have associations with the evolution of the city's industrial and commercial development and, because of the integrity of their character defining features, serve as tangible symbols of the impact of the railroad on Kansas City evolution from Anglo-American frontier settlement to a nationally significant rail center.

¹ William H. Wilson. *The City Beautiful Movement in Kansas City* (Kansas City, MO: Lowell Press, 1990), 91.

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HISTORICAL CONTEXTS

The Evolution of Kansas City Railroad Freight Industry, 1859 – 1970

Commercial and Industrial Businesses Located Near Rail Freight Facilities, 1865-1970

Commercial and Industrial Architecture in Kansas City's Railroad Freight Districts, 1869-1970

THE EVOLUTION OF KANSAS CITY RAILROAD FREIGHT INDUSTRY 1859 - 1970

KANSAS CITY'S EVOLUTION FROM RIVER TO RAIL TRANSPORTATION

During the last half of the nineteenth century and into the first decades of the twentieth century, the railroad revolutionized America, expanding settlement, trade, commerce, and communication networks. In Missouri, railroad construction captured the interest of public leaders as early as the 1840s. It was not, however, until the 1850s that economic growth made financing of rail lines feasible. At that time, supporters of a transcontinental railroad system influenced the Missouri General Assembly to fund a state program of railroad construction. The first bonds, issued in 1851, provided loans to construct a rail line from Hannibal to St. Joseph and a line from St. Louis to western Missouri. Despite these initial efforts, difficulty in selling bonds coupled with waste and corruption slowed construction and, four years later, there was less than 100 miles of track in the state. By the onset of the Civil War, railroad companies added an additional 700 miles of track. Immediately after the war construction sped up and, between 1865 and 1870, various companies added another 2,000 miles of track.²

The development of rail lines in Kansas City mirrored that of the state. Strategically located at the confluence of the Missouri and Kaw (Kansas) rivers, Kansas City, Missouri stood poised at the end of the Civil War to be a major center for trading and overland outfitting activities. Formally organized in 1850, the town was a thriving river port with a nucleus of community leaders determined to dominate economic development in the region through the establishment of their community as a major railroad center.

The effort to provide continuous railroad service between Kansas City and St. Louis began in 1859 when representatives of the Missouri Pacific Railroad asked the Jackson County Court³ to issue railroad bonds for construction of rail lines. Although construction began in the area the next year, it was not until after the Civil War that rail service linked the two cities. Anticipating completion of the Missouri Pacific line across Missouri,

² Perry McCandless, *A History of Missouri Volume II 1820-1860* (Columbia: University of Missouri Press, 1972), 146, and Theodore Brown, *A Frontier Community: Kansas City to 1870* (Columbia: University of Missouri Press, 1963), 116-117.

³ The Jackson County Court was an administrative body.

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construction began in 1864 on a line to Lawrence, Kansas -- the first railroad to be built west from Missouri. In 1864 the Kansas Pacific entered Kansas City, followed in 1865 by the Missouri Pacific. In the eastern part of Jackson County, the Kansas City, Independence and Lexington Railway Company, a rail line formed in 1867, built a narrow gauge railroad to Sedalia by way of Lexington.⁴

Even before the Civil War, it was evident that the municipality in western Missouri or eastern Kansas that secured a bridge across the Missouri River that tied in with northern railroad routes through Chicago would dominate regional rail traffic. Federal legislation in 1862-63 to create a transcontinental railroad system left the choice of a Missouri River terminus open. Leavenworth, Kansas; St. Joseph, Missouri; and Kansas City, Missouri emerged as the main contenders. Through a complex series of political maneuvers affecting St. Louis rail interests and contacts with Boston financiers associated with the Burlington lines west out of Chicago, the Kansas City business community secured financing for the bridge. The opening of the Hannibal Bridge near Kansas City's commercial center in 1869 effectively linked the city to the great trading networks of St. Louis and Chicago and to the markets of the Southwest.

The new rail traffic drew people to the West along passenger lines and freighting services offered both import and export trade opportunities. Kansas City rapidly became a "shipping hub" between the eastern and western regions of the United States. Just as the populous East required the agricultural products of the West, the growing communities of the developing West required the manufactured goods of the East.⁵

An immediate consequence of the city's link to national transportation and service corridors was local and regional industrial development, commercial growth and a rapid growth in population. Prior to the Civil War the city's population stood at about 3,000. By the completion of the Hannibal Bridge, the figure increased to over 25,000. That number more than doubled during the next decade.⁶

RAILROAD DEVELOPMENT ALONG THE TOWN OF KANSAS "OLD TOWN AREA"

The access to primary rail lines and the growing local agricultural businesses, particularly those relating to grain and livestock, placed Kansas City on the verge of becoming a national center for livestock and grain trade. Related industries, such as meatpacking and milling, rapidly emerged as a result of the city's new economic environment.

⁴ George W. Lund, Lund and Associates/AIA/Architects and Sarah F. Schwenk, Historical Research and Management Services, "Chicago and Alton Depot Independence Missouri Evaluation and Feasibility Study" (Kansas City: American Institute of Architects Kansas City Chapter, July 1993), 7-8.

⁵ George Ehrlich, *Kansas City, Missouri: An Architectural History 1826-1990* (Columbia: University of Missouri Press, 1992), 29-31.

⁶ Wilson, 194.

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In less than a decade rail construction, warehouses, granaries, broker's offices, and manufacturing concerns crowded the area surrounding the city's original rails on the south bank of the Missouri River near the Hannibal Bridge. [Figure 2.] Originally platted as "Old Town" the area⁷ adjacent to the levee on the south bank of the Missouri River and immediately east of the Hannibal Bridge was the first platted parcel of the Town of Kansas and is an area that enjoys continual commercial use since 1839. Included in the area was the original town square site, city market, cemetery, Board of Trade, and early government buildings as well as warehouses, commission agents offices, retail establishments, hotels, saloons, and small manufacturing concerns. Originally aligned toward the Missouri River, the coming of the railroad in 1869 changed the orientation of Old Town and of industrial development. Kansas City's government, business and retail center, like those in many river towns, turned away from its first business district on the levee and moved inland.

The Hannibal Bridge's location on the Missouri River levee near the city's original river landing was a logical place to link the rail lines that entered the city along the East Bottoms⁸ on the southern banks of the Missouri River to the West Bottoms along the Kaw River. The new bridge funneled its track to the West Bottoms via a deep cut at the western end of the levee, committing this area to railroad use and to industry dependent upon rail service.⁹ As a result, commercial and industrial concerns began to spread westward from the old levee on the south side of the Missouri River to the flats between the city's western bluffs and the Kaw River.

Many businesses utilizing the available rails, continued to operate in the Old Town area. And new manufacturing concerns, such as the Peet Brothers Soap manufacturing company, continued to locate in the area. Old Town continued to function as a warehouse and light-manufacturing district throughout the late nineteenth century. During this period a number of large warehouse and distribution businesses erected large loft-style buildings in the area. After a disastrous flood in 1903, many retail and commercial businesses rebuilt further south and the residential population of the area declined. During this period the area became essentially an industrial and warehousing district with a number of brick commercial buildings erected beginning in the first decades of the twentieth century and continuing through the mid-century.¹⁰ Active freight lines and spurs continued to be used into the twenty-first century, weathering the floods of 1951 and 1993.

⁷ The "Old Town Historic District" was listed on the *National Register of Historic Places* June 7, 1978.

⁸ Prior to the construction of the Hannibal Bridge railroad lines entered the city from the east along low-lying areas with a gradual rise in grade. The river front area east of the Old Town was called the "East Bottoms."

⁹ Ehrlich, 29.

¹⁰ Sherry Piland, "Old Town Historic District" National Register Nomination Form. The district was listed in the National Register of Historic Places on June 6, 1978.

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RAILROAD DEVELOPMENT IN THE WEST BOTTOMS

Four years before completion of the Hannibal Bridge in May 1865, Kansas City's *Journal of Commerce* predicted that the base of business in Kansas City would move from the levee to the river bottoms in "West Kansas,"¹¹ [Figure 2.] The comment reflected what Kansas City's commercial leaders knew -- development of rail lines in the city would be concentrated along the natural gradients in the flood plains. These areas included the landing levee, the East Bottoms along Missouri River and the West Bottoms on the Kaw River. In anticipation of this, the Kansas City, Missouri City Council voted in 1865 to issue \$60,000 worth of bonds to finance opening Third, Fourth, Fifth and Twelfth Streets from the city's commercial district into the West Bottoms.¹²

In 1867, the Missouri & Pacific and the Kansas & Pacific railroads erected their depot and a hotel called the State Line House in the Bottoms. A year later, Octave Chanute, the architect/engineer who designed the Hannibal Bridge, selected a site in the West Bottoms for the depot for the Kansas City & Cameron Railroad, the line which linked the city via the Hannibal Bridge to the Hannibal & St. Joseph Railroad.¹³

The establishment of the West Bottoms as the city's primary industrial district began in earnest a few years later in 1868. That year the Hannibal and St. Joseph Railroad agreed to ship Texas Longhorn cattle to Chicago meatpackers from holding pens in Kansas City. After that, the movement of cattle through Kansas City to eastern markets grew so rapidly that in the two years thereafter, the railroads running eastward from Kansas quickly built new stockyards for receiving and transfer of stock.¹⁴ By 1870, 100,000 head passed through the railroad handling yards.¹⁵ At its peak in the 1920s, only the Union Stockyards in Chicago were larger.

In 1878, eight cooperating rail lines replaced Chanute's earlier utilitarian stationhouse with a three-story, Second Empire style station known as the Union Depot. The new station firmly established the West Bottoms as the city's and the region's primary manufacturing and distributing center.¹⁶ Kansas City was not unique in its need for new rail facilities at this time. The 1880s ushered in a period of national railroad rivalry and depot expansion. During

¹¹ Also initially called "the flats" as well as the "West Bottoms," the name of the area officially changed in the 1930s to the Central Industrial District.

¹² Ehrlich, 29.

¹³ Ibid.

¹⁴ *The History of Jackson County, Missouri* (Kansas City, MO: Union Historical Company, Birdsall, Williams & Company, 1881), 496.

¹⁵ Sherry Lamb Schirmer and Richard McKinzie, "At the River's Bend A History of Kansas City, Independence and Jackson County" (Woodland Hills, California: Windsor Publications Inc. in association with the Jackson County Historical Society, 1982), 44.

¹⁶ Ehrlich, 29-31.

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this decade Missouri railroad mileage increased to approximately 4,000 miles. Competing lines built their own depots and it was not unusual for some small towns to end up with three or four depots. Larger cities, like Kansas City, often included one or more union terminals.¹⁷

A serious national depression in 1893 interrupted this progress. The depression, brought on in part by railroad competition and speculation, forced rail companies to consolidate their resources during the next decade, an effort that increased the efficiency of rail operations. The "economy of scale" brought on by consolidation also freed more funds for the construction of single, monumental central "Union" stations. By 1900, most of the nation's nineteenth century depots and stations were obsolete. The growth of rail lines, the high number of passengers and freighters served and the widespread changes in technology, such as the use of electricity in urban centers, changed the operation of railroads. A new wave of depot construction ensued.¹⁸

Kansas City's Union Depot reflected this trend. Constructed to manage passenger and freight traffic for an estimated regional population of 59,000, the Union Depot in Kansas City's West Bottoms faced the demands of a population that, by 1890, exceeded 171,000 and by 1910 escalated to 330,712.¹⁹ At this time, 150 passenger trains went in or out of the Union Depot daily, while the nearby freight yards handled more than 22,000 cars every twenty-four hours.²⁰

The burden of the growing freight business and passenger traffic increasingly disrupted train schedules and the efficient operation of the rail lines in the East Bottoms. The demands on a facility designed to serve a population about one-fifth its current size, the ongoing deterioration of the Union Depot and the limitations of its site prompted civic leaders to lobby the Union Depot Company to construct a new rail terminal.

One of the greatest barriers to an improved and enlarged station was its location. Those traveling on rail lines arriving at the West Bottoms' depot encountered the stench of livestock pens, processing plants and manufacturing concerns. Shanties and trash filled the ravines along the bluffs. But, more important than passenger sensibilities was the small size of the rail facilities and the site's inability to meet the growing demand for additional rail services. Bounded on two sides by riverbank and susceptible to flooding, the area contained, by the mid-1880s, about all the

¹⁷ Hans and April Halberstadt, *The American Train Depot and Roundhouse* (Osceola, WI: Motorbooks International Publishers, 1995), 79.

¹⁸ *Ibid.*

¹⁹ Wilson, 194. Other sources cite the 1910 figure at 248,381; and A. Theodore Brown and Lyle W. Dorsett, *K. C.: A History of Kansas City, Missouri* (Boulder: Pruett Publishing Company, 1978), 183.

²⁰ Stanley B. Parsons, "Railroad Hub," *At the River's Bend A History of Kansas City, Independence and Jackson County*, Sherry Lamb Schirmer and Richard McKinzie (Woodland Hills California: Windsor Publications Inc. in association with the Jackson County Historical Society, 1982), 43.

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tracks it could accommodate.²¹ At its peak in the 1920s, sixteen railroads converged at the yards. The stockyards and milling operations continued to flourish through the 1940s. During World War II, Darby Steel Corporation built most of the Landing Craft Tanks (LCTs) that were used in various amphibious invasions.

The first economic blow to the West Bottoms (by now called the Central Industrial District) came with the end of World War II. When the extensive military construction ceased, over twenty thousand workers lost their jobs. The second economic blow to the West Bottoms industrial role in the city came in 1951 with a major flood. Many meatpacking companies and supportive industries moved out of the area. The Flood of 1951 decimated the stockyards, which never returned to their full size, particularly as truck freighting stimulated location of smaller regional stockyards away from the central city. The yards in the West Bottoms closed in 1991. Nevertheless, manufacturing and processing, such as the flour milling industry, and warehousing continued in operation and the area continues to function as Kansas City's Central Industrial District with active rail lines and freight stations.

THE DEVELOPMENT OF THE UNION STATION

The Union Depot Company, comprised primarily of out-of-town business concerns, responded to the crowded situation in the East Bottoms throughout the last two decades of the nineteenth century with tedious deliberation. The flood of 1903 forced them to act and influenced their decision to seek a location for a new depot away from the river bottoms and levee areas. They turned to an area to the southeast near a small station constructed in 1889 on Grand Avenue that served the Kansas City Belt Railway.²² [Figure 2.] By early 1905, the *Kansas City Star* reported that all interested railroads agreed upon the location and cost of a new depot.²³ Nevertheless, a year later, dissension among the members and the delay in proceeding with construction of a new depot, prompted six railroads to separate from the Union Depot Company and announce their intention to build a new station south of the city's retail district. Further negotiations ended with the July 10, 1906 merger of the renegade lines, the Union Depot Company, and the Kansas City Belt Railway Company into one company -- the Kansas City Terminal Railway Company. Twelve rail companies now owned equal shares of the new corporation's stock that, with two subsidiary companies, included all of the lines then entering Kansas City.²⁴

²¹ *Kansas City Star*, December 1, 1926. Obituary of Col. Charles F. Morse. *Kansas City Star Clipping Scrapbook*, Missouri Valley Room Special Collections, Kansas City, Missouri Public Library.

²² The depot was located near what is today 22nd Street and Grand Boulevard.

²³ Wilson, 97.

²⁴ John A. Droege, *Passenger Terminals and Trains* (New York: McGraw-Hill Book Company, Inc., 1916), 92-93.

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The new company proceeded with plans to acquire a 44 acre site near Twenty-third and Main streets. The site's broad expanse of ground could accommodate a large number of tracks and was not prone to flooding. It was near the city's commercial district and nearby residential enclaves and accessible to the West Bottoms' rail yards.²⁵ Moreover, it included rails installed earlier by the Kansas City Belt Railway Company that ran east out of the Bottoms through a cut to the proposed site.²⁶

In 1906, the railroad executives approved preliminary plans for the station. Proceeding with the project required an amendment to the city charter that addressed such issues as construction of viaducts, rights-of-way and improvements to the station's surroundings. Negotiations between the railroad companies and the city council continued for the next three years. On July 7, 1909, the council approved the final plan, granting the Kansas City Terminal Railway Company a 200 year franchise, authorization to run "through" tracks, assigning the company liability for all land damages and responsibility for constructing 26 viaducts and 11 subways as well as an adjacent park. The following September, city voters approved the plan.²⁷

Designed and constructed according to the plans set forth by Jarvis Hunt and approved by the city, the Union Station Terminal²⁸ opened, after much delay, on October 30, 1914. The station and its facilities were impressive, reflecting the Kansas City Terminal Railway Company's ambitious plan for a new terminal that combined freight and passenger operations and provided convenient access to local interurban rail lines and trolleys. John A. Droege, in his classic text on designing train terminals, commented on the undertaking,

*The natural topography of Kansas City is so unfavorable for comprehensive railway development and the number of railways to be served so great that the construction of the passenger station was but part of an enormous scheme of freight and passenger terminal development the total cost of which was approximately \$40,000,000. The final cost of the terminal building alone was \$11,000,000.*²⁹

The construction of the Union Station and its surrounding support services reoriented how the city functioned and stimulated additional development, particularly in the area around the station. The "bottoms" continued as a major industrial and rail shipping area after the opening of the Union Station. As late as 1926 that location's rail shipping facilities were considered unequalled anywhere. At this time trackage in the West Bottoms totaled 147 miles and all

²⁵ Wilson, 91, 197; and Brown and Dorsett, 168.

²⁶ These lines became the artery of the new terminal. *Kansas City Star*, December 1, 1926.

²⁷ Wilson, 198.

²⁸ The Kansas City Union Station was listed in the *National Register of Historic Places* on February 1, 1972.

²⁹ Droege, 93.

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twelve of the trunk line railroads serving Kansas City retained freight terminals and stations in the bottoms, all located within a half-mile radius and on an all-level haul.³⁰

RAILROAD FREIGHT LINES IN THE UNION STATION AND CROSSROADS AREA

During the late nineteenth and early twentieth centuries, what became known as the Crossroads area emerged as a railroad-to-market center serving rail-reliant, and later, truck freighting-reliant commercial and industrial businesses.³¹ The area, roughly bounded by Broadway on the west, Grand Avenue³² on the east, 15th Street (Truman Road) on the north and the railroad tracks and spurs serving and accessing the Union Station on the south, (including access to the an alignment of railroad tracks south of 22nd Street.) [Figure 3.] Of particular importance in the establishment and evolution of commercial and industrial businesses in the Union Station/Crossroads area was the construction of three railroad facilities: the Chicago-Milwaukee & St. Paul Freight Depot, constructed in 1888 at 22nd Street and Baltimore; the Grand Avenue Station, constructed by the Kansas City Belt Railway in 1889-90, near 22nd Street and Grand (now demolished); and the Union Station, on Pershing Boulevard (Twenty-fourth Street), which opened in 1914.

The earliest development in the Crossroads area dates to the 1880s. During this decade a real estate boom prompted the construction of the Grand Avenue Railway cable car along Grand Avenue and Main Street, linking commercial and residential districts between the city market and Westport.³³ Along this route commercial and residential development occurred. The construction of the Grand Avenue Station and the Chicago-Milwaukee & St. Paul Depot in the late 1880s spurred industrial development south of 20th Street. Southwest Boulevard, which connected Kansas City, Missouri, to Rosedale, Kansas, (now part of Kansas City, Kansas) was another area of early development in the Crossroads area. The boulevard paralleled Turkey Creek and, later, railroads tracks running from Union Station west to the yards near the state line.

The announcement of plans in 1905-06 for a new Union Station further stimulated new construction south of 20th Street near the concentration of warehouses and manufacturing facilities erected during the previous two decades.³⁴ Commercial and industrial development gradually expanded north toward 17th Street and south towards 25th Street as the station neared completion. While construction activities slowed during World War I, the pace of new

³⁰ Melanie A. Betz, "Central Industrial District Survey Final Report" (Kansas City, MO: Kansas City, Missouri Landmarks Commission, 1988), 15.

³¹ Sherry Piland and Ellen J. Uguccione, "Midtown Survey" (Kansas City, MO: Kansas City, Missouri Landmarks Commission, 1984), 20.

³² Renamed Grand Boulevard in the 1990s.

³³ Ibid., 18.

³⁴ Ibid., 25.

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construction between the close of the war and the start of the Great Depression matched that seen earlier in the decade.

The appearance of the Crossroads area changed considerably as a result of the construction of the new station. The station site, at the intersection of Twenty-fourth and Main streets was an ugly wasteland cut by a meandering open sewer named O.K. Creek. A few warehouses fed by the "belt line" stood nearby. Main Street, a bumpy wagon rut over the "belt line" tracks, led nowhere. The site presented practical challenges. Street and trolley crossings frequently were "at grade" with the proposed rail lines. Existing viaducts over the tracks were narrow, iron structures unable to carry heavy traffic. The existing land uses and infrastructure (or lack thereof) required the construction of additional viaducts and subways -- a number in the immediate vicinity of the station.³⁵

In 1945, annual passenger traffic peaked at 678,363. As train travel declined beginning in the 1950s, the city had less and less need for a large train station. By 1973, only six trains carrying freight and/or passengers a day passed through the station; a total of only 32,842 passengers a year used the facility,³⁶ all passenger train service was now run by Amtrak. In 1985 use of the Union Station ceased.

RAILROAD DEVELOPMENT IN THE LITTLE BLUE RIVER VALLEY

The demand for manufactured goods created by a growing regional and national population triggered expanded manufacturing and warehousing facilities in the late nineteenth and early twentieth centuries. The opening of the Kansas City Bolt and Nut Company in 1887³⁷ marked the beginning of an industrial district in the Blue River Valley on Kansas City's eastern boundary. [Figure 4.] Commercial growth in the area was slow. In the 1890s English investors named part of the river valley after English steel towns - Sheffield, Leeds, Birmingham and Manchester signify their involvement in metal works. [Figure 5.]³⁸ However, it was not until after the construction of massive levees and creation of drainage districts after the 1903 flood that investors turned eastward to this underdeveloped industrial and freighting area.³⁹

³⁵ Wilson, 98.

³⁶ "Union Station Timeline," <http://www.unionstation.org/timeline.html> (accessed June 15, 2010)

³⁷ It became Sheffield Steel in the 1920s, was purchased by Armco (American Rolling Mill Company) Steel in the 1930s and today is known as Armco Grinding Company.

³⁸ William S. Worley, "Development of Industrial Districts in the Kansas City Region: From the Close of the Civil War to World War II" <http://www.whumkc.edu/WHMCKC/PUBLICATIONS/MCPIPDDF/worley-1-28-93.pdf>. (accessed June 18, 2010)

³⁹ Schirmer, 49.

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The faith in flood protection efforts made the Blue Valley suddenly attractive to investors. Between 1905 and 1909 over 30 plants located in the Blue Valley. A high number of the manufacturing concerns locating in the area involved metal processing industries such as foundries, boiler making plants, and wire and structural steel fabricators.⁴⁰ During the 1920s the Ford Motor Company's Kansas City assembly plant located in Sheffield and the General Motor's assembly plant located in Leeds. During the 1930s Butler manufacturing Company, steel fabricators located adjacent to the Sheffield Armco Plant. All of these major industries, and others continued in operation well into the 1970s. By 1925, the following railroad companies had freight facilities in the area: Chicago, Milwaukee and St. Paul; Chicago and Alton; Atchison, Topeka and Santa Fe; Missouri Pacific; Kansas City Terminal Railroad's Blue River Yard; and, later, the Kansas City Southern Railroad. All had existing lines in other freight centers in the city.⁴¹ The freight area continues in operation today, serving industrial and warehousing businesses.

IMPACT OF HIGHWAY FREIGHTING ON RAILROAD FREIGHT DISTRICTS

Beginning prior to the Civil War and continuing into the 1960s, the railroad played a decisive role in America's social and economic development. After World War I, growing competition from highways and waterways as well as increasingly stringent regulation led to the rail industry's decline. One of the more dramatic related developments occurring between 1900 and 1920 was the phenomenal growth in the number of trucks which increased from 700 in 1904 to 1,107,639 in 1920. Before the onset of World War I, two truck manufacturers, the White Motor Company and the Mack Company, produced trucks with up to 7.5 tons of carrying capacity. Most of the early truck freighting occurred at a local level, supplementing the longer distance freight transportation provided by the railroads. In 1915, the Trailmobile Company introduced the first four-wheel trailer designed to be pulled by a truck tractor unit. During the World War I, the use of thousands of trucks constructed for military purposes (in particular, the use of truck convoys), demonstrated the flexibility of trucks in moving large quantities of goods and supplies, and confirmed the practical and economic feasibility of long distance truck travel.⁴²

By 1920, truck freighting transport initially focused on less than full-load shipments. This changed with the emergence of the motor truck in the 1920s as a dominant mode of freight transportation. With the provision of rail-to-road access within railroad freight areas, wholesale houses, distribution centers, and warehouses in railroad freight areas began to specialize in breaking down loads from box cars and transferring goods to trucks that could efficiently and economically reach smaller regional markets. Beginning in the 1920s, new warehouses and regional

⁴⁰ Ibid., 41-47.

⁴¹ Information derived from review of various historic maps and atlases from different archival and research repositories.

⁴² Gene Smiley, "The U.S. Economy in the 1920s," EH.net. http://www.eh.net/encyclopedia/contents/Smiley.1920s_final.php (accessed May 28, 2010).

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wholesale houses erected in or adjacent to railroad freight yards, with their combination of box car and truck loading docks, constituted a distinct phase in the evolution of commercial buildings associated with freighting services in Kansas City and other railroad distribution hubs.

As motor trucks began to compete with the railroad lines in hauling freight among city and industrial centers, it is not coincidental that, during this period, road building became a standardized process based on a logarithmic methodology, allowing good roads to be built just about anywhere. By 1924, the necessity of a single, unified system of highways became apparent. That year, the American Association of State Highway Officials passed a resolution requesting the Secretary of Agriculture⁴³ to investigate the possibility of creating a system of standardized highways. At this time, a nationwide system of 250 all-weather highways already enabled travelers to follow standardized routes throughout the United States. The Federal Aid Highway Act of 1925 established a numerical system of identification for these routes known as the United States Highway System, or simply as "US highways."⁴⁴

As the decade of the twenties advanced, the abandonment of branch railroad lines reflected the growing competition from motor carriers on public highways. The arrival of the truck freighting business "seriously altered the position of the railroad in the national transportation system."⁴⁵ While railroads continued to dominate the nation's long-distance bulk transport freight business, a growing demand began for transporting small volume, more fragile and perishable shipments. As the country entered the Great Depression, companies came to appreciate the greater flexibility of trucks. Unlike the railroads, trucks could, by this time, carry small loads to almost any location at any time, allowing companies to deliver inventory faster than ever before.⁴⁶

The Great Depression

The trucking industry attracted employees as the economy collapsed and the number of trucking companies grew. Throughout the 1930s, the industry boomed. Developments in construction techniques improved roads erected by counties and states under various federal Works Project Administration programs. As a result, the nation's highway system connected longer distances. At the same time, advancements in automotive technology, and, particularly the perfection of the powerful and efficient diesel engine, made long-distance hauling more practical. The 1930s saw

⁴³ The Bureau of Public Roads was in this department at the time.

⁴⁴ John Crandall, "Trucks, 1920-1970 From small early trucks to highway freighting," Suite101, http://transportationhistory.suite101.com/article.cfm/trucks_1920_1970. (accessed May 28, 2010).

⁴⁵ Charles Cherington, "Railroad Abandonment in New England, 1921-37," *The Journal of Land & Public Utility Economics*, 14, no 1 (Feb. 1938), 1. <http://www.jstor.org/stable/3158605>. (accessed June 23, 2010).

⁴⁶ Crandall,

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larger engines, and new designs putting the weight of the engine over the front axle, improving weight distribution and hauling capacity.

As early as 1931, the motor truck industry, with its flexibility of movement and ability to undercut rail rates, began an intense competition with railroads⁴⁷ and grew so successful that, in 1935, Congress passed the Motor Carrier Act, authorizing the Interstate Commerce Commission to regulate the trucking industry. The Act "established freight-hauling rate regulations, limited the number of hours that truckers were allowed to drive, and oversaw trucking company's range as well as the type of freight they could carry."⁴⁸

By the end of the decade, planning for what is now known as the Dwight D. Eisenhower National System of Interstate and Defense Highways, commonly called "The Interstate System," began. The Federal-Aid Highway Act of 1938 called for a feasibility study, which eventually advocated a 26,700-mile interregional highway network. In 1941, President Franklin D. Roosevelt appointed a National Interregional Highway Committee, to evaluate the need for a national expressway system.

World War II and Post-War Era

The entry of the United States into World War II interrupted the development of the interstate highway system. However, during World War II, the trucking industry benefitted further by defense contracts that encouraged large, heavy-duty truck vehicle production. As a result, new engine designs, as well as trucks built for longer distances, higher speeds and heavier loads emerged after the war. During the post-war period, trucking gained significant ground from the railroad industry. By 1950, the ratio of truck-to-train ton-miles was twenty percent, twice that of two years earlier.⁴⁹ At this time, the plan for interregional highways augmented the shift from rail to road. The Federal-Aid Highway Act of 1944, enacted to strengthen the national defense, authorized creation of a 40,000 mile paved, all-weather highway network connecting major metropolitan areas, industrial centers, and border points with major Canadian and Mexican routes.⁵⁰

The dramatic increases in the volume of transported goods in the immediate post-war years set the stage for the trucking industry to become a central element in the country's economy. The Federal-Aid Highway Act of 1952

⁴⁷ Ibid.

⁴⁸ RandomHistory.com.

⁴⁹ *Roadway Express*. Internet. Available from <http://www.fundinguniverse.com/company-histories/Roadway-Express-Inc-Company-History.html>. Accessed 8 December 2009.

⁵⁰ *Dwight D. Eisenhower National System of Interstate and Defense Highways*. Internet. Available from <http://www.fhwa.dot.gov/programadmin/interstate.cfm>. 20 December, 2009.

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authorized the first funding specifically for System construction. Under the leadership of President Eisenhower, the Federal-Aid Highway Act of 1956 finally resolved the question of how to fund the Interstate System. This action served as a catalyst for the System's development and, ultimately, its completion.

**COMMERCIAL AND INDUSTRIAL BUSINESSES LOCATED NEAR RAIL FREIGHT
FACILITIES, 1865-1970**

The expansion of rail transportation and industrialization rapidly intensified after the end of the Civil War. Production needs during the war stimulated a shift from animal or waterpower to steam driven machines that produced growing quantities of textiles, boots and transportation equipment. The shift to peacetime production was a natural consequence of the return to prosperity after the war. By the 1870s, the nation's urban populations were large-scale consumers of manufactured and processed goods. The abundance of cheap factory made items meant that even families of modest means could afford to purchase a variety of ready-made goods. Concurrently, the growing number of prosperous farmers in the West created a thriving market for eastern goods while newly mechanized western farms and large ranches in the Southwest supplied the grain and meat to feed the swelling urban populations of the East. By the 1880s, the growing number of brick factory buildings throughout the East and Midwest testified to the nation's rapid industrialization.⁵¹

Thus, in addition to the role of Kansas City as a railroad center, the city's economic development was very much the product of the bounty of the region and its strategic location. The city received what farmers harvested and stockmen raised in the surrounding area -- livestock, grain, timber, seed -- passed them on or processed them into products people needed locally or, for an additional fee, shipped them to competitive eastern markets. At the same time the city's business concerns received the manufactured and processed goods from the East, stored them (for a fee) and reallocated them (for a fee) to markets in the West.⁵²

A tremendous increase in population accompanied the emergence of Kansas City in the post-Civil War period as a major manufacturing and railroad distribution center for the products of the plains. The boom economy of the 1880s and the influx of native-born and foreign immigrants affected Kansas City as it did other urban centers in the final decades of the nineteenth century. The city's population expanded ten-fold between 1870 and 1910, reaching nearly 200,000. The greatest growth in this period occurred between 1880 and 1887 when the population doubled to 125,000.

⁵¹ Carol Rifkind, *A Field Guide to American Architecture* (New York: Times Mirror New American Library, 1980), 273; Schirmer, 47; and Rick Montgomery and Shirl Kasper, *Kansas City: An American Story* (Kansas City, MO: Kansas City Star Books, 1999), 108.

⁵² Schirmer, 47.

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creating a need for expanded city services as well as causing substantial physical changes in the community. During this period, commercial, manufacturing and residential development became more clustered and grew in density.⁵³

LIVESTOCK INDUSTRY

As early as 1870, by virtue of its central location and rail connections, Kansas City became a terminus for the cattle trade. The development of this industry had its roots in the condition of the national cattle market at the end of the Civil War. Longhorn cattle herds, many of which suffered from parasites and diseases, crowded the ranges of the Southwest. Soon, stockmen began driving these herds to rail junctures almost 800 miles to the northeast in central Missouri for shipping to packing houses in Chicago. Missouri farmers and livestock owners along the trails, fearing contamination of their own herds, opposed the trail drives and, as a result, incidents of open hostilities occurred. Noting these conditions and the progress of the Kansas Pacific Railroad stretching west from Kansas City, entrepreneur Joseph G. McCoy, established, in 1867, a stockyard in Abilene, Kansas, then a primitive railhead settlement. The Kansas Pacific Railroad agreed to pay McCoy a \$5 commission for every cattle car that proceeded eastward and the Hannibal and St. Joseph Railroad, in turn, agreed to ship the stock from Kansas City to Chicago meatpackers. McCoy's depot for cattle provided a route for the cattlemen from the Southwest through the sparsely populated Indian Territory and Kansas countryside away from the ire of Missouri stockowners. It also cut hundreds of miles off the cattle drive.⁵⁴

The large number of cattle passing through the Kansas City rail yards soon required services beyond what railroad employees or the shippers accompanying the stock could provide. The volume of cattle required a middleman, a commission agent, to whom an owner consigned his stock and who guaranteed they received the proper care and arrived in Chicago fit for the auction block. There was also a need for coordinated management of the scattered railroad stock pens. In 1871, cattle dealers formed the Kansas City Stockyards Company,⁵⁵ converted a 15-acre⁵⁶ parcel on the Kansas side of the West Bottoms into a unified stockyards operation, and erected a livestock exchange office building where business could be efficiently transacted.⁵⁷

Initially the stockyards served only as a way station where stockmen unloaded cattle shipped from Kansas to water, feed, and rest before the final leg of the journey to Chicago's slaughterhouses. At this time the value of this trade was \$3 million per year in Kansas City alone. It was not long before buyers and sellers recognized the advantages of Kansas City as a destination market. The city's stockyards were the closest point to the southwestern ranges – a

⁵³ Ehrlich, 43.

⁵⁴ Schirmer, 44; and Montgomery, 102-04.

⁵⁵ *History of Jackson County*, 535. This was the forerunner of the Kansas City Union Stockyards.

⁵⁶ Different sources vary the number of acres as between 13 and 15.

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convenient place where eastern buyers looked over the stock and met with western ranchers.⁵⁸ As early as 1878, the West Bottoms' stockyards extended into Missouri to a "goose neck" hemmed in by the Kaw River and the bluffs to the east. Two years later ten rail lines delivered stock to the West Bottoms and nearly a million animals passed through on their way to Chicago. Traders in horses, hogs and mules soon joined the cattle dealers. The enormous volume of livestock business transacted prompted the founding of the Livestock Exchange in 1886 to regulate the dealings of stockmen, suppliers, railroad representatives, commission agents, buyers, and bankers.⁵⁹

It was not long before meatpacking plants located near the stockyards and the city became a terminus for the shipment of cattle.⁶⁰ The advent of meat processing coincided with the beginning of a "stocker-feeder" livestock market in the city. At this time many of the large cattle ranches in the Southwest began conversion into more diversified farming and livestock operations. At the same time, new and smaller livestock operations appeared in the areas to the west and northwest of Kansas City. These smaller stock ranches shipped enough cattle to Kansas City to establish it as the nation's second-largest livestock marketplace and the largest in sale of "stocker-feeders"-- animals purchased for fattening and later slaughter. Since stockmen used feed bought from local merchants to fatten the cattle, and then sold it to West Bottom meat packers, the livestock trade made "... a tidy circle of profit for the local economy."⁶¹

By 1890, eight meatpacking plants employing 6,200 men and a growing number of meat inspection and processing companies located in the West Bottoms. The demand created by the city's growing meatpacking businesses contributed to the increase in the number of livestock arriving in Kansas City from 167,000 head for all of 1871 to 100,000 head a day in 1908.⁶²

MEAT PROCESSING AND ASSOCIATED INDUSTRIES

Immediately after the Civil War, meat packers went to western cattle yards located along rail lines. The establishment of rail yard pens for cattle in the West Bottoms changed the practice and initiated the City's role as a meat-processing center. In 1868 the firm of J. W. L. Slavens, and Edward W. Pattison built the city's first beef packing house, slaughtering and packing around 4200 head of cattle their first season. That same year Thomas J.

⁵⁷ Schirmer, 45.

⁵⁸ Ibid., 44.

⁵⁹ Ibid., 44-46.

⁶⁰ Ibid.

⁶¹ Ibid.

⁶² Ibid., 46.

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Bigger, an Irish immigrant, established a hog-packing plant exporting to Irish and English markets. By 1870 five small packinghouses operated in Kansas City.⁶³

Attracted by the potential savings in shipping costs that Kansas City's western location offered, the Armour brothers, established Chicago meat packers, established an operation with John Plankinton in the West Bottoms in 1871. The first year in operation, the company butchered 13,000 cattle and 15,000 hogs. Eight years later, the Plankinton and Armour plant covered five acres.⁶⁴ Swift and Company's 1887 plant encompassed 13 acres near the stockyards while the Cudahy operation took over a 14-acre site in 1899. Completing what would become the "big four" of twentieth century meat processing companies in Kansas City was the Wilson and Company's takeover of a local plant in 1915.⁶⁵

The Armour Company's installation of a refrigerated "arctic plant" and the Swift Company's refrigerated rail car allowed slaughterhouses to be operated year-round rather than closing in the summer months because of heat and insects. Moreover, the new inventions guaranteed delivery of fresh meat to markets hundreds and thousands of miles from the packing plant.⁶⁶ Access to tender, feed-lot cuts of specially bred beef stock further stimulated the market for beef and Kansas City's meat packers provided a steady, reliable source of tender beef. The packing plants generated millions of dollars and established Kansas City as the nation's second largest meat processor.⁶⁷

The success of the meatpacking industry depended on the demand for processed meat by a growing urban population. Retail sale of fresh beef occurred only in or near cities that had slaughterhouses; most cities did not have enough facilities to meet local demand. Most families, whether urban or rural, depended on dried, cured or canned meat. The packing demand for hogs alone led commission men to create a sizable hog market in Kansas and western Missouri. Soon sheep arrived at the slaughterhouses as a matter of course.⁶⁸

The livestock and meatpacking businesses geared up to feed both troops and civilians during W.W.I and again in W.W.II. But their production steadily declined between those conflicts and, after 1947, the decline became more rapid. With a regional network of paved county roads, financed in part by government programs during the Great Depression, livestock producers found a wider choice of markets for their animals. With the increased use of truck transport after 1920, farmers found it easier and cheaper to ship stock directly to nearby regional markets or local sale barns. The Kansas City Stockyards attempted to counter the trend by building a truck terminal, but it was never

⁶³ *History of Jackson County*, 536.

⁶⁴ Montgomery, 111. In 1892 it reorganized as Armour and Company.

⁶⁵ Schirmer, 47.

⁶⁶ *Ibid.*, and Montgomery, 111.

⁶⁷ Schirmer, 47. Chicago was first.

⁶⁸ *History of Jackson County*, 536.

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fully adequate to serve an area designed for rail shipments. And, stockmen preferred the more direct auction system rather than the more expensive, middleman consignment system used at the stockyards.⁶⁹

The small sale barns that sprang up throughout the region attracted meat packers. Established companies, with antiquated facilities in larger cities like Kansas City, elected to build small, automated specialty plants near sale barns rather than retool their large packinghouses. For example, the Swift Company closed 259 plants between 1956 and 1966 and opened 260 new ones out in the countryside. By the early 1970s, only a few small meat processors remained in Kansas City. The stockyards handled so few animals that needed renovation was not practical. Forty years after the stockyards received 2 million head annually in the 1920s, the number fell below 800,000 and, with the continued decline in numbers, the yards closed in the 1980s.⁷⁰

The only remaining physical evidence of the livestock industry in the West Bottoms today is the Livestock Exchange Building erected in 1910 at 1600 Genessee.⁷¹ Related structures, concentrated along Genessee include the Drover's Telegram Company at 1503-05 Genessee which published a newspaper for stockmen; the Stockyards Hotel at 1611 Genessee and the Shipley Building, a saddlers and merchandise shop at 1627-31 Genessee.

GRAIN INDUSTRY

Kansas City owed its growth as a center for brokering and processing grain to German Mennonites and Catholics who migrated to Kansas and Nebraska in 1873, and brought to the Plains a variety of wheat called "Turkey Red" from their settlements on the Volga River. Turkey Red is a winter wheat that is planted in the fall and harvested in early summer. Because it was winter hardy, it grew in Kansas in the fall, winter, spring and early summer months. Prior to this time, the farms in the region produced sporadic surpluses for export.

During the initial settlement period in western Missouri, settlers imported flour from mills in eastern Missouri and western Illinois, a practice that continued until after the Civil War. These early communities soon became self-sustaining, but the demand created in the late 1840s and early 1850s by overland emigrants, the military trade through U.S. Army's quartermaster's office at Fort Leavenworth and the commercial trade in the Southwest soon created a demand that exceeded local production. By the time Kansas made the transition from territorial status to statehood its farmers produced large amounts of grain. However, new settlers and westward immigrants claimed any surplus. By 1870 regional production began to exceed local demand and railroads delivered small amounts of grain to eastern markets. The following year, the amount of surplus grain produced prompted investors to erect a

⁶⁹ Ibid., 222.

⁷⁰ Ibid., 222-223.

⁷¹ The 1910 Live Stock Exchange Building was listed in the *National Register of Historic Places* March 5, 1984.

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grain elevator with a capacity of 100,000 bushels. By the close of 1872, the grain business in Kansas City required two more elevators.⁷²

After the introduction of Turkey Red wheat in the late 1870s, regional grain production escalated. By 1880, seven grain elevators in Kansas City, Missouri stored 1.5 million bushels for local mills. By 1891, 14 grain elevators with a storage capacity of 3.8 million bushels handled the million bushels of grain that often passed in and out of the city in a single day. By 1900 the number of elevators was nearly 30.⁷³ The amount of grain shipped through Kansas City continued to grow. By the 1920s, a period when the stockyards and packing plants began to decline, the advent of motorized farm equipment opened the Southwest to winter-wheat production. Most of the increased yield from this region found its way to Kansas City, further boosting local trading.⁷⁴ Grain not milled locally filled river barges or freight cars bound for other cities and coastal ports.⁷⁵

The volume of available wheat spawned a sizable milling industry. Grain milling profited from an economy of scale that did not efficiently occur in small rural centers. By 1919 the output of Kansas City's millers collectively ranked second in the nation, an impressive 2.5 million barrels a year.⁷⁶

The abundance of flour led to the establishment of large commercial bakeries. Cracker firms in Kansas City employed thousands of workers. Large commercial bakeries located in both the West Bottoms and the Crossroads area during the late nineteenth and early twentieth century. The locally owned Loose-Wiles Biscuit Company's aggressive marketing and sales programs made its chief product, Sunshine Biscuits, a household word throughout the country.⁷⁷

WHOLESALE AND WAREHOUSING INDUSTRIES

Kansas City's geographic location in the United States and its position as a rail hub with lines leading in every direction also stimulated wholesale goods and warehousing industries. Kansas City's warehouse business dates from the time that French fur trader, François Chouteau, erected a storehouse on the south bank of the Missouri River. The city's first commercial warehouses served as storage places for goods received by local retail businesses until they could be transferred to their stores, as holding and collection sites for goods recently received or destined for other locations, and as storage areas near factories for recently manufactured goods. Throughout the city's

⁷² *History of Jackson County*, 48.

⁷³ *Ibid.*

⁷⁴ *Ibid.* 234.

⁷⁵ Montgomery, 110 and Schirmer, 234.

⁷⁶ Schirmer, 48.

⁷⁷ *Ibid.*

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commercial development, warehouse facilities appeared in every railroad freight district in the city's commercial and industrial areas.

Farm Implement Industry

Among the earliest and the strongest of the wholesale businesses in Kansas City were companies dealing in the sale and warehousing of farm implements. The demand for implements in Kansas City rose dramatically after the state of Kansas opened for farming and cattle raising. By 1878 Kansas City agricultural implement distribution companies conducted more business than in any other city in the United States, handling approximately \$5 million dollars of goods. Contributing to the phenomenal growth of this business was the geographical position of the city at the center of the nation, its location in one of the country's richest agricultural areas and the rapidly improving transportation accommodations. Shortly after the John Deere Plow Company started a warehouse in the West Bottoms in the early 1880s, other national firms followed and Kansas City became known as a major implement center with six other firms building warehouses here and numerous others maintaining some sort of sales force. By 1887, every manufacturer of agricultural implements and machinery in the United States had representatives in Kansas City and the city's implement firms sold 75,000 box carloads of farm equipment a year. Annual sales rose to \$35 million in 1914. Indications of the city's prominence in the field were the 1887 National Agricultural Exposition, and the 1901 12th Annual Convention of Western Implement and Vehicle Dealers Association, both held in the city.⁷⁸

Wholesale "Jobber" Industry

During the late nineteenth century, Kansas City "jobbers" – middlemen who purchased manufactured goods from factories throughout the country and sold them (with a mark-up in cost) to retailers, dealt in a wide assortment of goods. In 1900 the nearly 500 local jobbing houses in Kansas City played a dominant role in the national wholesale industry, distributing finished articles from the manufacturing centers of the world to the developing American West and Southwest. The area covered by these houses equaled almost half of the land area of the United States and the combined annual business of these companies was nearly \$200 million. Among the products "jobbed" in the city were dry goods and hardware; wholesale groceries and liquor; furniture, lumber, and moldings; paint and varnishes; agricultural implements and machinery, seeds; pharmaceuticals; paper; and jewelry.⁷⁹ By the first decades of the twentieth century, a new variation on the business of distribution appeared. Buildings that housed regional sales offices, showrooms and distribution warehouses for national chains such as the Studebaker

⁷⁸ Ibid., 37.

⁷⁹ City Planning and Development Department, Historic Preservation Management Division of Kansas City, Missouri; Thomason and Associates Preservation Planners; and Three Gables Preservation "Historic Resources Survey Plan of Kansas City" (Kansas City: Landmarks Commission of Kansas City, Missouri, 1992), 37.

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Corporation, Metro-Goldwyn-Mayer Distributing Corporation, and the Columbia Graphophone and Dictaphone Company appeared.⁸⁰

Warehouse Industry

In addition to warehouses utilized by distributors and wholesale jobbers near railroad freighting services, storage buildings served local retail businesses such as the J. W. Jenkins and Sons Music Company, Robert Keith Furniture and Carpet Company, John Taylor Dry Goods Company, and Bunting Hardware and Machinery Company. During the late nineteenth century, economic boom years for railroad freight shipping, the warehousing business grew into a sizable area of commerce. After W.W.I. the city's warehousing and wholesale businesses encountered a shrinking trade area as retailers found suppliers closer to home than Kansas City. Secondary supply centers developed first in mid-sized cities like Denver, Omaha and Wichita and, later, in towns like Salina, Kansas and Hastings, Nebraska relied on railroad freighting, but also began to embrace the regional use of truck transport where trucking companies picked up or delivered goods to railroad freight areas. Further impacting the city's wholesale and warehouse market was the arrival of the manufacturer's representatives who traveled by car to the retailer's shop to take orders. The development of the franchise chain store, in turn, did away with the sales rep. The effects of this evolution in marketing can be seen in the loss of 129 wholesale businesses in Jackson County between 1948 and 1954.⁸¹

MANUFACTURERS

Kansas City's role as a rail center assured the establishment of a sizable manufacturing industry in the city. As each industrial enclave became established near freight lines, manufactures of a wide array of products erected plants and warehouses. Products manufactured and distributed by Kansas City industries included foods and condiments; chemicals and paints; metal fillings, valves; pumps, tanks, and well machinery; gas, electric, diesel and kerosene engines; starch, furniture, and engineering supplies; and refrigeration units, fire-protection equipment, wind mills and other machinery.⁸² The advent of the internal combustion machine spawned the production of cars and trucks. Early automotive entrepreneurs took advantage of the city's location as a major shipper and established automobile assembly plants in the Blue River Valley and north of the Missouri River

The manufacturing and fabrication of metals grew into an important part of the city's industrial base as a result of the city's central location in the national railroad freight system. The manufacturing of primary metals and fabricated metal products gained a foothold in Kansas City around 1900, and significant growth occurred in the

⁸⁰ Betz, Compilation of information from survey forms.

⁸¹ Schirmer, 223-224.

⁸² Betz; and Piland and Ugucconi. Listing compiled from survey forms.

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1920s and again after 1940. A sizable portion of the metals industry in the West Bottoms and the Blue Valley industrial areas involved the fabrication of agricultural implements. The manufacturing of steel in Kansas City grew out of expansion of the old Kansas City Bolt and Nut Company in the Blue Valley industrial area following W.W.I. Reorganized as the Sheffield Steel Corporation in 1925,⁸³ the company operated oil and gas-fired open-hearth furnaces for steel production and an electric furnace for processing scrap metal. By 1953 the firm had an annual capacity of 480,000 tons.⁸⁴

A number of firms dealing in fabricated metal products emerged in the 1920s in response to the need for material and equipment of new industrial and commercial firms in towns in the Kansas City region. Firms such as Butler Manufacturing in the Blue Valley industrial area produced a wide range of welded storage and shipping containers, fabricated grain bins, metal plate, and even steel buildings. Smaller firms, fabricating brass castings, light fixtures, wire cable, steel drums, tin cans and a wide range of industrial supplies, located near rail lines in the Old Town, West Bottoms, Crossroads area and Blue River Valley industrial areas.⁸⁵

The advent of truck transport and better county roads loosened the railroad's control over the local economy. By the 1920s, towns and villages in rural areas matured and developed industrial and trade centers independent of Kansas City. Manufacturing continued to decline during the depression of the 1930s. Even the upturn in manufacturing during World War II presented obstacles to continued growth of manufacturing within the city. Turning out war material during World War II raised the capacities of manufacturers in the surrounding towns of the region at a time older manufacturing centers in cities produced less.⁸⁶ Industrial mobilization for the war actually began shortly after Hitler invaded Poland in 1939 and reached maximum capacity by 1943.

The government acted primarily as a purchaser rather than a manufacturer and most of the defense funds allocated to Jackson County went to existing manufacturing facilities. Electronics and metal fabricators received the biggest boost from war contracts. Wilcox Electric produced communication and navigation equipment. Vendo and Aireon provided electronics apparatus. The Darby Corporation and Kansas City Structural Steel manufactured landing craft for the U.S. Navy. Butler Manufacturing, Colombian Steel Tank, Benson Manufacturing and other metal fabricators produced everything from aircraft refuelers to aircraft parts.⁸⁷ Alcoa retrofitted a vacant plant in the Blue River Valley into an aluminum foundry for fabricating cylinder heads in aircraft engines. The Ford plant switched to

⁸³ Further reorganization joined Sheffield and the Union Wire Rope Company within Armco Steel.

⁸⁴ Schirmer, 226.

⁸⁵ Ibid.

⁸⁶ Ibid., 227.

⁸⁷ Ibid., 230.

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making military vehicle components while the Chevrolet and Fisher Body automotive plants facilities produced artillery ammunition. Local garment makers like H. D. Lee and Nelly Don made uniforms.⁸⁸

When peace returned in 1945, local plants stood ready to manufacture items that were scarce during the war. At the same time the hungry countries of postwar Europe required the agricultural surplus of America's heartland. Kansas City's businesses made an easy transition to peacetime production, thanks in part to the new infusion of capital, managerial experience and technical ability provided by military contracts.⁸⁹

SPECIALIZED BUSINESSES

Each industrial freighting district in Kansas City included a considerable number of small specialized commercial businesses such as laundries, sign companies, sheet metal shops, plumbing companies, and building contractors. For example, north of the Union Station in the Crossroads area is a unique cluster of buildings constructed between 1902 and 1958 that housed technical, manufacturing and distributing divisions of major studios, such as Warner Brothers, Fox, Metro-Goldwyn-Mayer, and Paramount studios.⁹⁰

In addition, there are a number of businesses that provide needed specialty services in commercial and industrial areas such as restaurants, saloons, hotels, gas stations, machine and auto repair shops and banks. The earliest of these, located in the area because of its proximity to supplies shipped in on the railroads, the latter by virtue of zoning regulations and proximity to suppliers or customers. Most owe their choice of location to a combination of all of these factors.

**COMMERCIAL AND INDUSTRIAL ARCHITECTURE IN KANSAS CITY'S RAILROAD
FREIGHT DISTRICTS, 1869-1970**

COMMERCIAL AND INDUSTRIAL BUILDINGS AND STRUCTURES, 1865-1899

Architectural Styles

Kansas City's first business houses on the Missouri River levee were simple one- or two-story buildings constructed in wood, brick or stone. With the completion of the Hannibal Bridge (the first across the Missouri River) in 1869, the city's business houses moved inland to the town square, forming a mixture of frame and brick

⁸⁸ Ibid., 231

⁸⁹ Ibid.

⁹⁰ Piland and Uguccione, 111.

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buildings, seldom more than three stories high, situated on a grid pattern. Some of these early commercial buildings featured formalized architectural design features. Their elaborate cornices, decorative lintels, stone foundations and assorted stylistic details emphasized the more permanent nature of a city that had settled into a period of established economic growth and stability.⁹¹

The post-Civil War period saw a rapid rise of urban areas in both size and influence. Equally important was the radical transformation in their visual character brought on by growth. Sharp differences emerged between East and West and town and city. Commercial areas became specialized according to administrative, retail, wholesale, and industrial use. New building types and reinterpretations of familiar building types to meet these specialized functions evolved such as the commercial block, office building, city hall and courthouse, department store, factory and warehouse loft and wholesale storage depot.⁹²

Commercial buildings erected in the United States during the late nineteenth century to serve special functions followed many general forms and patterns. They fall into two distinct design categories, those that reflect popular academic or "high style" designs and those that feature simple utilitarian styles. Many of the commercial and industrial buildings can also be identified by the arrangement of their façade. One- and two-story commercial retail and specialty service buildings in urban areas usually featured a separate storefront and upper façade while the commercial and industrial buildings that were two stories or more in height can be classified according to the arrangement of their upper facades. All of these buildings may be classified first by form and, additionally, by stylistic features or they may be identified by style alone.

Initial growth and prosperity in Kansas City brought a variety of robust popular late nineteenth century styles for commercial and industrial buildings -- Italianate, Renaissance Revival, Second Empire, and Romanesque Revival. Less "important" buildings erected during the late nineteenth century reflected faint echoes of their high-style counterparts in the use of restrained, simple ornament and character defining elements

The *Historic Resources Survey Plan of Kansas City* identified and classified a number of vernacular commercial and industrial building types. Two major classifications that denote a building's overall plan and form are the "False Front Victorian Functional" and "Urban Commercial Building Forms, 1870-1940." The latter building type includes the following sub-types: the One-Part Commercial Block, the Two-Part Commercial Block, Stacked

⁹¹ Ehrlich, 21.

⁹² Rifkind, 193.

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Vertical Block, Two-Part Vertical Block, Three-Part Vertical Block and Temple Front designs.⁹³ Many examples of these designs can be found in railroad freight areas in the city. In particular, adaptations of the Two-Part Commercial Block, the Two-Part Vertical Block and Three-Part Vertical Block are found in railroad freight areas. Extant examples include those executed in popular architectural styles of the day as well as those that feature more restrained stylistic touches.

The Two-Part Commercial Block building is found throughout Kansas City's older neighborhoods. These buildings are two-to-four stories in height and feature a definite horizontal division that reflects the building's use. The first story is comprised of one or more storefronts with living or office quarters above. Commercial and industrial buildings in railroad freight areas that utilize this design include offices of commission agents, small wholesale sales operations, specialty stores, and post office buildings.⁹⁴

The Two-Part Vertical Block is most commonly associated with office buildings, stores, hotels and public and institutional buildings. These buildings are at least four stories high and feature a facade that has two major horizontal zones that are different yet carefully related to one another. The lower zone rises one or two stories and serves as a visual base for the upper zone. The upper zone features prominent architectural detailing and is treated as a unified whole. Many of the larger commercial buildings erected by national companies utilized this design for their district offices and warehouses.⁹⁵

The Three-Part Vertical Block is identical to the Two-Part Vertical Block except that it has a distinct upper zone of generally one to three stories. More commonly found in tall buildings erected in the 1920s, the tripartite design is also found in commercial buildings with four or more stories erected in the late nineteenth century. These designs commonly feature a lower zone, a transitional zone of one or more stories, and an upper "attic" zone of one story. The level of architectural embellishment is uniform throughout the facade.⁹⁶

Some types of academic or "high style" architectural designs that reflect a definite style distinguished by special characteristics of structure and ornament are frequently found in railroad freight areas. These buildings reflect styles that enjoyed wide public support and are easily defined by their form, spatial relationships and embellishments. Those commonly found in nineteenth century railroad freight areas include Italianate, Romanesque Revival, and Renaissance Revival styles.

⁹³ City Planning and Development Department, 160-168. Commercial vernacular property types in this document are based on *American Vernacular Design, 1870-1940* by Jan Jennings and Herbert Gottfried and the *Buildings of Main Street* by Richard Longstreth.

⁹⁴ *Ibid.*, 163.

⁹⁵ *Ibid.*, 165.

⁹⁶ *Ibid.*, 166.

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Italianate style commercial buildings began to appear in commercial and industrial areas after 1855. The most elaborate served as retail stores featuring a street level storefront with expanses of plate glass framed by columns, pilasters or decorated piers. Most had cast iron columns and storefront elements that were mass produced and cheaper than carved stone. Upper-story windows had round or segmental arches often with projecting keystones and richly profiled moldings. A projecting cornice with modillions or brackets often crowned the flat roofline at the eaves.⁹⁷ Italianate style buildings located in commercial and industrial freight areas were more restrained versions. More often than not, they reflected Italianate stylistic influences through the adaptation of several features, in particular, tall, narrow arched or pedimented window openings; decorative cornice lines; and large brackets. The building at 1228-50 Union in the West Bottoms erected in 1890 is one of the few remaining buildings in the city's commercial/industrial areas exhibiting these Italianate details.

By far the most popular and enduring nineteenth century design utilized in Kansas City for large commercial and industrial buildings was the Romanesque Revival style. Usually executed in red brick, the style remained popular for commercial and manufacturing buildings throughout the 1890s and into the first decades of the twentieth century. Monumental and stately in appearance, the Romanesque style industrial building usually stood five to six stories.⁹⁸ Defining elements of the style as executed in the commercial and industrial buildings in Kansas City's industrial freight areas are: the use of coarse ashlar and brick to create a heavy, rugged building form; massive low arches employed over windows and doors; cavernous entries; deep window reveals; and utilization of cast terra cotta panels and column capitals.⁹⁹ A typical example of the Romanesque style's use is Askew Saddlery Company building in the Old Town industrial area.

Several popular styles do not appear in the designs of the buildings near freight yards in Kansas City. Architects and clients eschewed the Gothic Revival style, although a few examples exist where architects and builders did incorporate some of the idiom's features such as pointed arch windows. While the elaborate Second Empire style was the chosen treatment of the Union Depot (demolished) erected in the West Bottoms in 1878, commercial and industrial buildings in freight areas did not utilize the style. The Renaissance Revival style, popular in the design of hotels, corporate headquarters and in public buildings in Kansas City, was a rare stylistic choice for the functional manufacturing and warehouse buildings in the city's industrial centers. Certain characteristics of the Renaissance Revival style can, however, be found in the arched openings, detailed cornices and rusticated masonry laid with deep joints that give the appearance of massiveness and strong horizontal lines to commercial buildings in industrial areas.

⁹⁷ Ibid., 169.

⁹⁸ Ibid., 170.

⁹⁹ John C. Poppeliers; S. Allen Chambers, Jr.; and Nancy B. Schwartz, *What Style Is It A Guide To American Architecture* (Washington D.C.: National Trust For Historic Preservation Preservation Press), 1983, 62, 65.

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Construction Materials and Techniques

All of the commercial-industrial buildings erected in the late nineteenth century displayed a wide variety of traditional and innovative materials often used in combinations to create a striking effect. During this period, dark-red or dark-brown brick, limestone, and slate were favorite materials. Dressed brownstone and dark-toned granite, often hewn for a rustic treatment, had both visual and tactile appeal. The use of cast iron both structurally and for decoration became popular during the 1870s and continued to be used throughout the remainder of the century. Zinc, galvanized iron and pressed tin also came into use during this period. The ever present concern for fire safety popularized the use of pressed brick, ceramic tile and, after the turn of the century, reinforced concrete. To enliven building surfaces, architects and builders of this period favored the use of brick corbels as well as the use of terra cotta cast in panels, moldings and columns.¹⁰⁰

New tools, new materials and new processes emerged during this period with staggering rapidity. The industrialization of glass production led to the use of the large plate glass windows of the late Victorian period. The Civil War accelerated the development of metallurgical industries and the post war fabrication and use of iron and, then, steel as structural building components transformed construction technology. By the beginning of the twentieth century the nation's increased capacity to supply structural steel in a range of shapes and form led to the demise in the use of the less satisfactory wrought iron and cast iron. In particular, as steel succeeded iron in the 1880s and 1890s, the method of steel framing called "skeleton construction" eliminated the use of timber and masonry materials as structural building elements. At the same time the manufacture of Portland cement, begun in 1870, gave impetus to the use of brick and stone masonry for the walls of large buildings. The advent of steel skeleton buildings and the accompanying prospect of fireproof construction stimulated, in turn, new developments in ceramic and clay products.¹⁰¹

The voracious demand for new construction and the appearance of new technologies in the late nineteenth century led to the creation of the building industry itself as a distinct force in shaping the appearance of commercial and industrial buildings. Steam power allowed the efficient quarrying and finishing of stone. Hydraulic cranes and elevators permitted the accomplishment of extraordinary construction feats. Advances in metal fabrication led to the mass production of high quality tools and machines.¹⁰² The cumulative effect of the inventions developed between 1865 and 1900 such as the elevator, electric transformer, airbrake, generator, dynamo, cable, motor and

¹⁰⁰ Rifkind, 194.

¹⁰¹ James Marston Fitch, *American Building: The Historical Forces That Shaped It* (New York: Schocken Books, 1973), 168.

¹⁰² Rifkind, 271 and Fitch, 169.

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light bulb, completely transformed the character of the nation's buildings, releasing them from centuries-old limitations of size, density and relationship.¹⁰³

COMMERCIAL AND INDUSTRIAL BUILDINGS AND STRUCTURES 1900-1970

Architectural Styles

During the first decades of the twentieth century, the country's urban centers experienced a rapid rise in population. Kansas City's growth patterns reflected this trend. Between 1910 and 1933 the population of Kansas City increased by 150,000, a rate of growth mirroring that of other urban centers in the country.¹⁰⁴ Rapid growth and the industrialization of urban centers created profound social problems. As Americans turned their attention to addressing these issues, there was a cultural shift from the aesthetic abstractions of the Victorian period to the economic, social and physical realities of the early twentieth century. Architects increasingly turned to more utilitarian styles. In Kansas City, the demand for more housing and the expanding number of commercial structures created a noticeable shift to functional adaptations of historic styles and more functional approaches to design.

The revival styles that began in the late nineteenth century and lasted into the 1920s, notable for their weightiness and solidity were larger and more elaborate than earlier nineteenth century styles. Kansas City's freight districts contain a number of extant examples of this treatment. These buildings often housed corporate offices as well as a manufacturing plant and/or storage facility. The architect's use of these styles in designing commercial and industrial buildings typically consisted of the merging of vague historic motifs with utilitarian building forms. Nevertheless, even in heavily industrial streetscapes, classically inspired architectural elements adorned many of the buildings erected during the first two decades of the twentieth century. Such embellishments included the use of rusticated plinths, pilasters, columnar entrances, and classical cornice treatments.

At the same time that revival styles enjoyed popularity, the industrial designs that emerged from the Chicago School became a major influence on Kansas City architecture. The use of the style was part of an evolutionary process in design. In the mid-1880s taller buildings began to appear and architects accented the different floors using such typical treatments as banding ascending stories at intervals by horizontal courses, changes in materials and, sometimes, intricate Classical or Romanesque ornament.¹⁰⁵ By the 1890s, a new treatment popularized by Chicago architects took a simpler form. These designs used restrained ornamentation and emphasized the grid-like pattern created by the steel-skeleton construction by a balanced treatment of horizontal spandrels and vertical piers. The design frequently used a three-part window composed of a wide, fixed pane flanked by narrow double-sash

¹⁰³ Fitch, 176.

¹⁰⁴ Ehrlich, 66.

¹⁰⁵ Rifkind, 195.

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windows as the principal element of pattern and ornamentation. Beginning in the early 1890s, buildings over five stories often incorporated these elements and the hierarchy created by Chicago architect, Louis Sullivan. Sullivan's use of lower stories to create a heavy base and attic stories to establish an expressive and definitive crown, with the intermediate stories serving as a shaft created by vertical piers, became the model for what became known as the Chicago School style.¹⁰⁶ Whether executed in the Romanesque style or with a Classical Revival treatment, the form of these first Chicago School style buildings remained the same. In Kansas City's industrial areas, pure forms of the Sullivanesque style are not found while a large number of vernacular adaptations erected in the Chicago School style remain.

The patterns of development of Kansas City and types and styles of structures built after World War I and before the Great Depression reflected both national trends and the unique circumstances of Kansas City itself. Most utilitarian, industrial and non-retail commercial buildings had minimal architectural ornament -- patterned brickwork, sparse terra cotta ornamentation and, occasionally, Romanesque-inspired arched openings. During the boom construction years of the 1920s buildings became taller in downtown areas. Because of the size and height, architects experimented with period revival detailing such as the vertical ribs to suggest Gothic, a Tudor arched doorway at the base of a tower or a Renaissance Revival façade for a bank. Functional industrial and commercial buildings rarely reflected these treatments.¹⁰⁷

The simple cubic forms and flat surfaces of the Modern Movement's Art Deco and Moderne styles quickly found a place in industrial areas. The simplicity of the styles, popular from 1925-1940, proved to be quite adaptable to low, simple buildings that housed the offices and showrooms (and even storage areas) of manufacturers' representatives and distributors as well as business offices of small firms. These streamlined buildings had simple cubic forms and flat surfaces with little or no ornamentation. The Moderne variation of these Modern Movement buildings featured banded windows of metal and glass. The linear Art Deco style had a pronounced verticality and featured geometric ornamentation that utilized faceted surfaces, zigzags, and chevron patterns. Simple restrained versions of these modern building styles remain throughout the city's industrial areas.¹⁰⁸

By the 1930s, much of the building activity in the area greatly diminished. The majority of commercial and industrial buildings erected during the 1930s and 1940s feature simple masonry construction, often a light colored brick, with functional styling incorporating minimal ornamentation. A few incorporate the decorative and streamlined Art Deco and Moderne architectural styling that evokes the era. In Kansas City the use of high style Art Deco and Moderne designs became accepted, particularly for government and office buildings and commercial

¹⁰⁶ Ibid., 195-96 and Poppeliers, 72-75.

¹⁰⁷ Rifkind, 218.

¹⁰⁸ Poppeliers, 88 - 93 and Ehrlich, 113.

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retail buildings. By the end of the decade, the stark International Style that came out of Europe made Art Deco seem ornate. But, before the style took hold, the prospect of war in Europe and consequent entry of the United States into the conflict stimulated a return to known designs. America's architectural tastes again embraced the revival styles, particularly the Colonial and Classical Revival style idioms.¹⁰⁹ The colorful geometry of Art Deco and Moderne styling gave way in the 1930s to simpler, more restrained Modern Movement style designs that dominated post-World War II commercial and industrial buildings found near railroad freight areas.

During the 1930s the first extensive introduction of the Modern Movement International stylistic influences¹¹⁰ into the design of wholesale distribution, warehouse and manufacturing buildings in railroad freight areas in the metropolitan Kansas City area occurred in the buildings along film row near West 17th Street at the north side of the Crossroads area and with the development of the Fairfax (Kansas) Industrial District, a subsidiary of the Union Pacific Railroad. Established by the railroad in the 1920s, the industrial area was northwest of downtown Kansas City, Missouri on the Kansas side of the confluence of the Kansas (Kaw) and Missouri Rivers. Located on river bottom land along the Missouri River, the district emphasized railroad, airplane and truck freighting usage.

Industrial building executed in the style, or derivations thereof included: a square or rectangular footprint, a simple cubic "extruded rectangle" form, windows running in horizontal rows, facade angles limited to 90 degrees. Efficiency and processes" predicated the industrial design. The design of these buildings was based on modern structural principles and materials – brick, concrete, glass and steel were the most commonly used materials. The style rejected ornamentation, featured strips of windows and solid planes that helped create a horizontal feeling, avoided artificial symmetry but encouraged balance and regularity.¹¹¹ Following the end of World War II, they reflected conservative variations of new commercial and institutional construction in Kansas City that moved cautiously toward the modernism that was taking hold of urban centers nationwide. In the 1950s in the Kansas City area, construction of Modern Movement style commercial buildings generally occurred outside the Central Business District in such areas as freight and industrial districts, or in small commercial areas adjacent to new suburban development.¹¹²

Construction Materials and Techniques

¹⁰⁹ Rifkind, 217-218 and Ehrlich, 94-106.

¹¹⁰ The term *International Style* as used came from the 1932 exhibition at the Museum of Modern Art, organized by Philip Johnson, and from the title of the exhibition catalog for that exhibit, written by Johnson and Henry Russell Hitchcock. It addressed building from 1922 through 1932. Johnson named, codified, promoted and subtly re-defined the whole Modern Movement as an aesthetic style, rather than a matter of political statements associated with the early development of architectural modernism beginning in 1914.

¹¹¹ John Poppeliers, S. Allen Chambers, Jr. and Nancy B. Schwartz. *What Style is It? A Guide to American Architecture*, (Washington D.C.: The Preservation Press, 1983), 92

¹¹² Ehrlich, 121.

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Although the palette of the turn-of-the-century City Beautiful Movement brought white, light-gray marble, limestone and buff masonry materials to the city's boulevards and commercial corridors, the use of dark brick and stone continued in industrial freighting areas. Architects used specialty metals such as bronze, steel alloys, copper and brass for ornament. Following World War I the use of pastel-colored terra-cotta and unglazed bricks with soft yellow and russet tones created a rich tapestry like effect in masonry walls. By the 1930s poured concrete construction and cast-concrete ornament came into common usage. Materials associated with the Art Deco style included black glass and marble, neon tubes, and bronze and terra cotta in decorative grilles and panels. The Moderne style employed large expanses of glass, glass brick, chrome and stainless steel.¹¹³

The importance of the technological discoveries and advent of their commonplace usage profoundly affected the buildings of the twentieth century. During the first decades of the new century, the handicraft of the nineteenth century building trades gave way to a flood of industrial mass production.¹¹⁴

During the first decade of the century, reinforced concrete came into usage, particularly in commercial and industrial architecture. Its early use in Kansas City in the first decade of the twentieth century is due to two local architects who pioneered the use of reinforced concrete – John McKecknie and James Oliver Hogg. Both of their firms designed numerous industrial and commercial buildings in the city.¹¹⁵

The use of welding, rigid-frame trusses and the cantilever accelerated the use of steel construction during the 1920s and the Depression years. Continuous floor slabs supported by reinforced concrete mushroom columns permitted heavy-load-bearing capacity in warehouse structures. The greater strength created by the use of steel welding and synthetic adhesives created lighter construction. Electric welding tools, cutting tools utilizing cemented tungsten carbide and tantalum carbide, and compressed-air tools, all provided the ability to utilize new building materials. These innovations led to streamlined standardized construction processes including mass production and prefabrication.¹¹⁶

The application of electric power to industrial production profoundly changed on the appearance of industrial districts and the design of industrial buildings. The use of high-voltage electrical-cable transmission began in the 1890s and, by 1920, almost one-third of the power in industrial areas was electric. Transmission lines ran to industrial areas where integrated manufacturing, warehouse, utility buildings and transportation systems stood. With the development in 1913 of the overhead trolley to move materials mechanically, assembly-line production

¹¹³ Rifkind, 218.

¹¹⁴ Fitch, 229.

¹¹⁵ Ehrlich, 61.

¹¹⁶ Rifkind, 294.

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became firmly established. Industrial buildings and sites expanded laterally instead of vertically. Owners of light manufacturing businesses erected structures that seldom exceeded one or two stories and located them in formal campus-like arrangements. Large, steel-frame storage and processing buildings became a new component in industrial areas. New scientific analysis of production flow and working conditions also affected factory design as the manufacturing process became highly adapted for production of specific products, an approach that created new spatial arrangements.¹¹⁷

THE EVOLUTION OF THE PRACTICE OF ARCHITECTURE IN KANSAS CITY

During the late nineteenth and early twentieth centuries professionalism in the practice of architecture became firmly established in Kansas City. Prosperous times dramatically changed the city's appearance and increased architectural sophistication on the part of craftsman and client. All combined "to make over what had been for all practical purposes a medium sized western city just barely removed from its frontier origins."¹¹⁸

Since Missouri did not regulate architectural practice until 1941, many of the individuals involved in the construction of buildings and structures prior to that time, particularly in the nineteenth century, bestowed upon themselves the title of "architect." In 1870, nine individuals appeared in the classified section of the city directory as architects. This number decreased to two in 1875 due to the depressed economy resulting from the Panic of 1873. The construction boom of the 1880s changed these numbers dramatically. The boom in Kansas City attracted major firms from Chicago, New York and Boston to open temporary offices in the city. In 1880, 15 firms appeared in the city directory, of these four were partnerships and the number of individually listed architects numbered 19. The number of architects tripled between 1884 and 1888, a peak that was not reached again until the building boom of 1904-1906. The 1880 city directory listed 64 architectural firms including 11 partnerships. In 1915 the city directory listed 81 firms. Eighteen firms were partnerships. Of the 102 architects practicing in the city, 38 were in dual or trio partnerships. These "architects" ranged in skills and expertise from the academically or professionally trained to carpenter-builders who simply proclaimed themselves architects. Nevertheless, the buildings and structures erected in the period reflect the presence of competent and even innovative architectural practices.¹¹⁹

This evolution reflected regional trends. During the late nineteenth and early twentieth century professionalism in the practice of architecture became firmly established in the Midwest. After the turn of the century, graduates from two architecture schools in Kansas joined the architects trained outside the area who practiced in Kansas City.

¹¹⁷ Ibid., 296.

¹¹⁸ Ehrlich, 41.

¹¹⁹ George Ehrlich, "Partnership Practice and the Professionalization of Architecture in Kansas City, Missouri," *Missouri Historical Review* LXXIV, 4 (July 1980), 458-480.

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Missouri. The College of Engineering at Kansas State University in Manhattan first offered a formal curriculum for study of architecture in 1903. The architectural program at the University of Kansas in Lawrence began ten years later under the direction of Goldwin Goldsmith, a graduate of Cornell University and former secretary to Stanford White, of the New York-based firm of McKim, Mead & White. The two schools offered programs in both architecture and architectural engineering. The acceptance of modernism in the region was due, in part, to attitudes fostered at the University of Kansas where the architecture program was among the first in the country to embrace the new aesthetic tenets evolving in Europe in the 1920s. Kansas City architect, Clarence Kivett, a 1928 graduate, was a leader in introducing modernist architectural sensibilities to the Midwest. In addition to the impact of graduates of these schools, the architectural profession in the Kansas City area in the first half of the twentieth century continued to be enriched by architects who trained at other institutions.¹²⁰

During the same period, one result of industrial expansion was an initial split between the disciplines of architecture and engineering. As metal construction came into general use for bridges, the roofs of large structures, and, ultimately steel frame buildings during the nineteenth century, engineers became more involved in the design of large industrial and commercial projects. At the same time architects, distracted by efforts to resuscitate historic styles, as a rule ignored the possibilities of new technology and materials.¹²¹ During the first decades of the twentieth century the two disciplines began to reconcile as style and function blended.

The architecture that evolved as the industrial areas near freight rail lines in Kansas City expanded reflects the work of many architects hired by prominent businesses to design their buildings. Architects and firms generally known for the quality of their commercial designs and/or for use of new technologies whose work is reflected in the extant buildings in the freight areas are listed in Figure 6.

CONCLUSION

The forces of location and available rail services determined the industrial and commercial future of Kansas City. The unique circumstances of demand for commercial and industrial buildings and structures, available architectural and engineering expertise and client preferences for the popular styles of the day determined how Kansas City looked and how it differed in appearance from district to district within the city. From these same parameters, certain property types evolved. The functional plan dictated by the needs of the owner created distinct property types. The property types and their arrangement in freighting areas along with the architectural styles applied to

¹²⁰ David H. Sachs & George Ehrlich. *Guide to Kansas Architecture* (Lawrence: University of Kansas Press, 1996), 21-

22.
¹²¹ Fitch, 187-88.

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their plans, in turn, created a unique sense of place. These "places" today communicate the era of the railroad commercial and industrial freight district in Kansas City.

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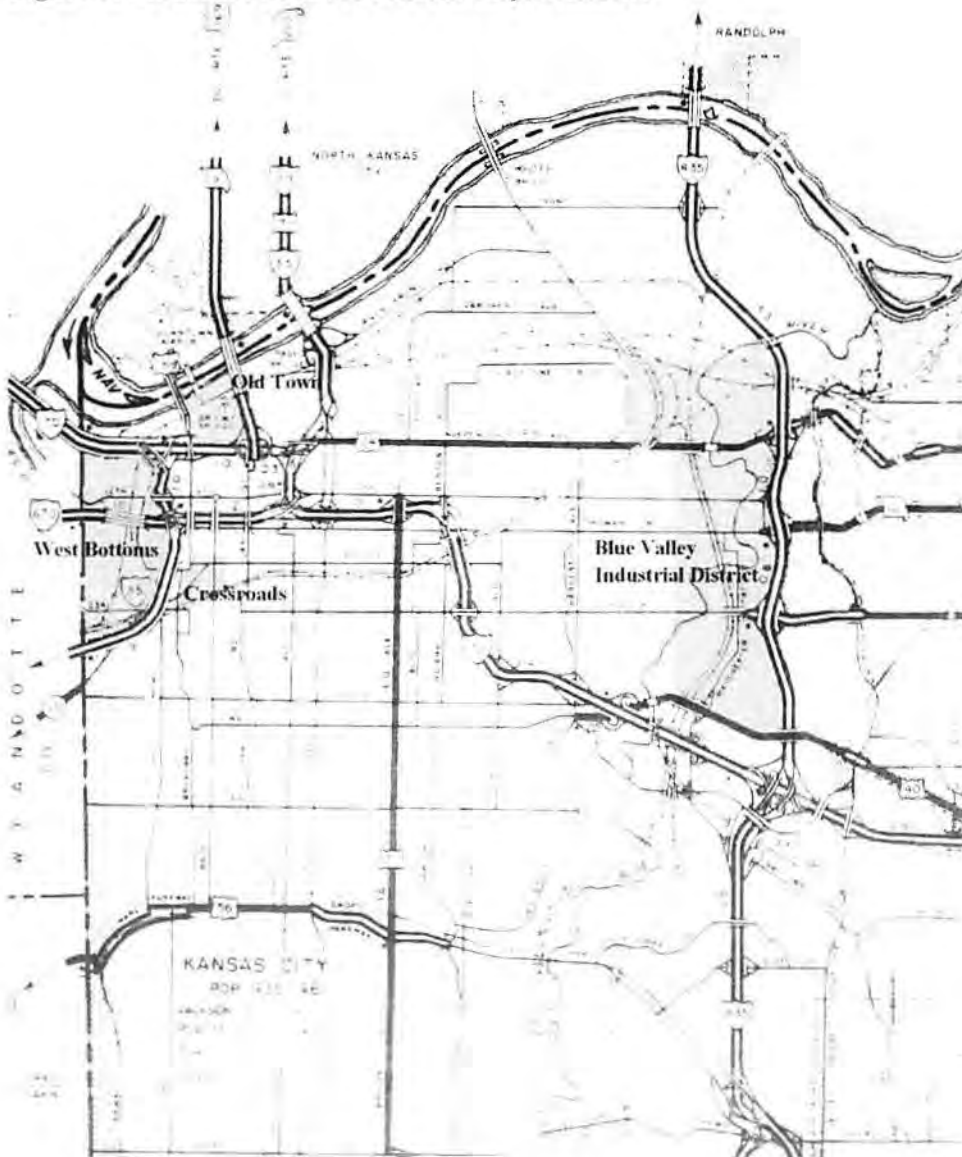
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Figure 1. Industrial Areas in Kansas City, Missouri

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F: Associated Property Types

Associated Property Types for Railroad Related Commercial and Industrial Resources found in Kansas City are based on associative qualities and physical characteristics relating to the original use or function of the resources.

I. NAME OF PROPERTY TYPE: INDUSTRIAL FACILITIES AND COMMERCIAL DISTRIBUTION BUILDINGS

II. General Description

This property type represents the industrial fabricating and commercial wholesale distribution businesses that comprise the core of commercial and industrial resources found in railroad freight areas in Kansas City, Missouri. Although examples of this property type can be found in small-scale buildings, the most common physical characteristics of the buildings and structures erected in the late nineteenth and early to mid-twentieth century is their large size and massing. They are usually four to eight stories. Some of these buildings may not be individually massive, but when grouped on a streetscape, as a whole they create a massive unit. Most are rectangular buildings aligned on a grid street pattern. Many have trapezoidal plans in response to active rail lines and spurs that run throughout freight areas. The property type usually is simple in form and features restrained decorative and ornamental treatments. Nevertheless, the property type is found in many of the popular commercial "high style" architectural treatments of the era in which they were built. It is not unusual for these buildings to be the design of a master architect. Except for subtle features, the overall outward appearance of buildings in this property type does not reveal their function.¹ However, all such facilities have loading docks for trucks and/or for boxcars. The designs of those built in the late nineteenth and early twentieth century utilize large windows to capture natural light and to provide ventilation. They typically have flat roof and masonry construction – brick, reinforced concrete. Their materials reflect the latest in fireproof construction for the period in which they were built. Most use cast iron and, later, steel in their construction. Those constructed in the twentieth century employ reinforced concrete construction. Many erected in the mid-twentieth century, particularly those used in the metals and warehouse industries have metal walls.

¹ These function-specific design elements are noted in the discussion of the sub-types.

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Two types of alterations are common to this property type. The most common are the replacement of window units with new units and blocking of windows, either with masonry, glass block, or sheathing. Due to multiple uses and responses to continuous flooding over the years, many of the earlier examples demonstrate widespread use of these treatments. In the majority of cases the original openings are intact and the rhythm of windows (and bays) continues to be readable. It is not unusual for these buildings to have additions on secondary facades.

These properties occur in districts near or adjacent to railroad freight services, usually in low-lying areas that have an even or gradual grade. In Kansas City, these areas are typically near rivers. They usually occur as part of a grouping of numerous related commercial buildings. Isolated examples do occur, but they also have proximity to rail services. The sub-types are:

A: Industrial Manufacturing Facilities and Warehouses

This property sub-type is based on associations with the original industrial manufacturing use of the building or structure. These facilities incorporate space in their plans for manufacturing and processing, offices and storage. They may have adjacent or nearby buildings used for warehouse purposes as well. Manufacturing areas may include special interior and exterior spaces and structures for fabrication and extractive processes. Those erected during the late nineteenth and early twentieth century reflect popular commercial architectural styles. The larger of the buildings erected during this period include up to eight stories reflecting division of labor on a vertical hierarchy. The shift to assembly line production in the second decade of the twentieth century created a new horizontal form. Buildings erected for light manufacturing after this period seldom exceeded one or two stories. Factories erected during and after this period reflect simpler generic designs that include minimal stylistic references. Unless they served as corporate or regional headquarters, their entrances are not highly articulated.

Commercial Distribution Offices and Warehouses

Commercial Distribution Offices and Warehouses buildings have associations with the wholesale commercial businesses that developed in Kansas City in the late nineteenth century near railroad shipping facilities. They are buildings designed to serve as district headquarters for a particular corporation and to store and distribute the company's products. They also served as offices and showrooms for manufacturer's representatives. Many were designed to house the offices of wholesale "jobbing" companies that

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purchased a variety of goods from different manufactures and sold them to retail operations. The plan of this property type incorporated offices and storage areas and, sometimes, showrooms. The larger examples often had adjacent or conjoined warehouse space.

The earliest examples of this sub-type are similar in outward appearance to large (four to eight stories) manufacturing buildings and warehouses of the period. Many examples of this sub-type, especially those built after W.W.I. were small buildings that resembled office buildings, usually no more than two stories in height. Buildings in this sub-type erected during the late nineteenth and early-to-mid-twentieth century almost always incorporated popular academic "high style" architectural treatments. Even those with more restrained designs featured more decorative styling than manufacturing and warehouse property sub-types. Whatever the style or treatment, because they often served as regional or corporate headquarters, the entrances of these buildings are accentuated and different fenestration patterns often delineate office space on the lower floors from storage and processing areas. New buildings of this property type erected beginning in the 1920s featured the addition of truck loading docks as well as the standard box car loading bays, reflecting the interdependence of the railroad freighting services and the overland truck freighting that constitutes a distinct phase in the evolution of commercial buildings associated with freighting services in Kansas City.

C. Commercial Warehouses

Commercial Warehouses have associations with the commercial warehousing businesses involved in receiving and distributing raw and manufactured products that developed near railroad shipping facilities in Kansas City, beginning in the late nineteenth century. They are buildings designed specifically to store products for distribution or use locally. Many served as "transfer houses"-- buildings designed for businesses specializing in receiving large amounts of goods, dividing them into smaller shipments and distributing them to retail venders or commercial businesses. Other warehouse buildings were erected to provide leased storage space. The plan of this property sub-type incorporates large open storage areas with minimal office space for the facility manager. Many examples are similar in outward appearance to manufacturing buildings and wholesale houses in their large size and massing. In the first decades of the twentieth century, small one and two story warehouse buildings occur with some frequency. The property sub-type

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usually is a simple rectangular form with vague stylistic references. Its design usually reflects popular functional commercial designs of the era in which they were built. It is not, however, unusual for the larger examples of these buildings to be the design of a master architect. Even so, their design was usually understated with no pronounced sense of pedestrian entry. Because of the obvious marketing value, their design reflected the latest in fireproof construction. New buildings of this property type erected beginning in the 1920s featured the addition of truck loading docks as well as the standard box car loading bays, reflecting the interdependence of the railroad freighting services and the overland truck freighting that constitutes a distinct phase in the evolution of commercial buildings associated with freighting services in Kansas City.

III. Significance

Significant examples of this property type and sub-types represent the evolution of the period of industrial and commercial expansion related to the railroad freighting industry in Kansas City beginning in the late nineteenth century and continuing in the twentieth century through the post-World War II time period, and ending in 1970. As such, they reflect the evolution of manufacturing, wholesale distribution and warehousing businesses in Kansas City. They have direct associations to the historic contexts "The Evolution of Kansas City Railroad Freight Industry, 1859-1970," "Commercial and Industrial Businesses Located Near Rail Freight Facilities, 1865-1970," and "Commercial and Industrial Architecture in Kansas City's Railroad Freight Districts 1869-1970." All date from the period of significance from 1865-1970. The property sub-types are eligible under Criterion A for significance in Commerce locally as representative examples of important periods of industrial development and associated technologies, the warehousing business and the emergence and growth of the wholesale distribution and "jobbing" businesses in Kansas City. Some properties are eligible under Criterion C for local architectural significance as representative examples of the property type and/or architectural style or as a contributing property to a district significant for particular or an assortment of commercial architectural styles.

IV. Registration Requirements

To qualify for listing under National Register Criterion A, the property must retain a strong degree of integrity of association and location. The resource must be located in areas of Kansas City which were associated with the manufacture, distribution and storage of goods and merchandise for later distribution that relied on railroad freighting services. Because of multiple

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uses, buildings associated with industrial and commercial districts underwent alterations, as ownership and leasing needs required. In addition, because of their locations in areas prone to flooding, alterations to window openings, especially on ground level, are expected.

To be eligible for individual listing under Criterion A in the National Register these buildings should retain a high degree of architectural integrity in setting, materials, and workmanship for their period of significance. They should also be an excellent example of their property type possessing the distinct stylistic and functional characteristics that qualify it as this property type. The integrity of features associated with the property type is especially important. In particular, a high percentage of window and door elements should be extant, particularly on primary facades. While some alterations to basement windows and ground floor fenestration is to be expected, the impact of alterations in this area should be measured against the architectural integrity and complexity and size of the entire façade. Additions to the main building are acceptable if they are subsidiary to the original and are located on secondary facades. In addition to the above requirements, to be individually listed under Criterion C, the property must be an excellent example of a specific style of architecture retaining a high degree of integrity in setting, design and materials that define the style.

To qualify for listing under Criterion A as a contributing property to a district, sufficient stylistic and structural features should remain to link the property with its period of significance. Specifically, integrity of façade arrangement and fenestration is important. Individual window openings do not have to be extant as long as the rhythm of the fenestration bays is evident and the recession of the window opening has been maintained. Window infill and replacement should not destroy or obscure the original masonry openings. Additions to the main building are acceptable if they are subsidiary to the original and are located on secondary facades. Alterations to primary facades of larger buildings are acceptable if they do not alter a significant portion of the façade and the original appearance of the façade can be restored. In addition to these requirements, to be eligible under Criterion C., properties, as part of a larger grouping must, at a minimum, be a representative example of a specific style of architecture. Integrity of design, materials and workmanship is necessary. Because of their manufacturing and processing function, buildings and structures may also be significant for their engineering.

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I. NAME OF PROPERTY TYPE: OFFICE AND SALES BUILDINGS

II. General Description

The Office and Sales Buildings property type includes commercial buildings that housed service businesses or vendors found in railroad industrial and commercial districts in Kansas City beginning in the late nineteenth century. They are buildings designed for professional service and/or vending uses. In outward appearance they do not differ from certain classifications of commercial buildings found in other areas of the city. They are a distinct property type in freight areas due to their function. Many served as commodity brokerage houses, or as small retail and wholesale vending operations providing necessary services in the sales, receipt and disbursal of goods.

Usually sited on one or two lots, they have a rectangular plan with the short side located facing the street. Some are located on block-long raised docks. Their design incorporates public space on the first floor and storage or secondary space on the upper floors. They are one to four stories in height. One defining feature of the property type is a well-defined ground floor storefront that is distinctly separate from the upper stores and reflects a difference in public/private uses. Private use may pertain to storage space or office space or even residential space. Storefront space indicates retail or wholesale vending space, lobby space, showroom or office space. A small percentage of this property type feature high-style designs with an accentuated, stylistic entrance rather than a storefront. The first floor is separated from upper floors by decorative devices such as belt courses, and different fenestration treatments.

The property type's style may reflect "high-style" architectural or commonplace commercial styles popular in the era in which they were built. It is not, however, unusual for examples of these buildings to be the design of an architect. They typically have a flat roof and masonry construction – usually brick. Depending on the date of construction, structural elements include the use of load bearing brick walls, cast iron, or steel. Similarly, storefronts incorporate combinations of brick, cast iron and wood.

Two types of alterations are common to this property type. The most common alterations are to storefront display areas and the replacement of window units with new units or filling in window openings with masonry, glass block, or sheathing. Due to the multiple uses and continuous flooding over the years, many of the earlier examples demonstrate widespread use of these

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treatments. In the majority of cases, the original openings are intact and the rhythm of windows (and bays) continues to be readable. It is not unusual for these buildings to have small additions on secondary facades

These properties occur in districts near or adjacent to railroad freight services consisting of numerous related commercial buildings, usually in low-lying areas that have an even or gradual grade. These areas in Kansas City are typically near rivers.

III. Significance

Examples of this property type represent the commercial expansion related to the railroad freighting industry in Kansas City beginning in the late nineteenth century and continuing in the twentieth century through the post-World War II period, ending in 1970. In particular, they represent the types of small business concerns located in the railroad freight areas that provided brokerage and other services as well as retail and wholesale sales venues. Many had direct associations with receiving and distributing raw and manufactured products. As such, they have direct associations with the historic contexts "Commercial and Industrial Businesses Located Near Rail Freight Facilities, 1865-1970," and "Commercial and Industrial Architecture in Kansas City's Railroad Freight Districts 1869-1970." All date from the period of significance from 1865-1970.

Property types will be eligible for designation under Criterion A for local significance in Commerce as representative examples of role of the development of commerce and trade in Kansas City in relation to the city's role as a railroad distribution center. They are representative of the evolution and role of small businesses providing auxiliary services and goods in freight areas. Some properties will be eligible under Criterion C for architectural significance as examples of the property type and/or a particular architectural style.

IV. Registration Requirements

To qualify for listing for their local significance under National Register Criteria A and/or C the property must retain a strong integrity of association and location. The resource must be located in areas of Kansas City which were associated with the manufacture, distribution and storage of goods and merchandise for later distribution that relied on railroad freighting services. Because of multiple uses, buildings associated with industrial and commercial districts underwent alterations.

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as ownership and leasing needs required. In addition, because of their locations in areas prone to flooding, alterations to window openings, especially on ground level are expected.

To be eligible for individual listing under Criterion A in the National Register these buildings should retain a high degree of architectural integrity in setting, materials, and workmanship for their period of significance. They should also be an excellent example of their property type possessing the distinct physical characteristics that qualify it as this property type. Because many of these resources are one or two stories, situated on narrow nineteenth century lots and have restrained commercial styling, it is important that the façade retain its original fenestration and spatial arrangements, in particular, the historic storefront elements or entrance treatment that define this property type. In addition to the above requirements, to be listed as an individual resource under Criterion C, the property must be an excellent example of a specific style of architecture retaining a high degree of integrity in materials and architectural elements that define the style.

To be listed under Criterion A in the National Register as a contributing element to a district, the resource should retain sufficient stylistic and structural features to link the property with its period of significance. Specifically, integrity of façade arrangement and fenestration is important. The primary façade should have sufficient character defining elements to retain the distinct separation of upper floors from the ground floor. Individual window openings do not have to be extant as long as the rhythm of the fenestration and bays is evident or the recession of the window opening has been maintained. Window, door and storefront infill or replacement should not destroy or obscure original openings. Additions to the main building are acceptable if they are on secondary elevations and are subsidiary in size, scale and massing to the original building. Alterations to primary facades of larger buildings (three to four stories) in this property type are acceptable if they do not alter a significant portion of the façade and the original appearance of the façade can be restored. Alterations to the façade of simple small examples (one to two stories) of this property type should be minimal and should not significantly impact the original appearance of the building. In addition to the above requirements, buildings that are part of a larger grouping may also be eligible under Criterion C, as contributing elements to a district as representative examples of a specific style of architecture and of its property type. In both instances integrity of design, materials and workmanship associated with its period of significance is necessary.

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I. NAME OF PROPERTY TYPE: AUXILIARY SUPPORT RESOURCES

II. General Description

Auxiliary Support Resources are buildings and structures that are important in the viability of rail-reliant commercial and industrial areas. They include government, utilities, and transportation facilities and encompass buildings, structures, objects and sites. They represent the types of support services essential for the efficient operation of freight districts and associated industrial manufacturing, distribution and storage of raw materials and manufactured goods. Buildings in this property type usually are simple in form and, when architectural stylistic devices are incorporated in the design, they are usually restrained decorative treatments. In some instances, property types associated with government or transportation services such as depots, post offices, and fire and police stations have popular commercial "high style" architectural treatments of the era in which they were built. It is not unusual for these buildings to be the design of an architect. With the exception of buildings associated with public and private utilities, the buildings in this property type tend to be small one- or two-story buildings.

Because of the diversity of the buildings and structures, objects and sites that fall within this function based property type, a number of different types of alterations are common. The most common alterations to buildings of this property type are the alteration and replacement of window, door, and vehicular bay openings with masonry, glass block, or wood or metal sheathing. Due to continuous flooding over the years, many of the earlier examples demonstrate widespread use of these treatments. Nevertheless, in the majority of these extant buildings the original openings are intact and the rhythm of windows and bays continues to be readable. Because the majority of these resources have long-term use in their original function, these buildings and structures often have alterations due to changes in technology. It is not unusual for these buildings to have small additions on secondary facades. Those resources associated with rail transportation and the manufacture of power or the treatment of water may have an assortment of small, one-story outbuildings and structures used for storage, to house equipment, to move raw materials, and to house individuals overseeing operations on the site. These small-sized resources may reflect changes in technology. They also provide clues to the original function and operation of the resource.

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Examples of this property type occur in districts near or adjacent to railroad freight services consisting of numerous related commercial buildings, usually in low-lying areas that have an even or gradual grade. These areas in Kansas City are typically near rivers. They can be divided into the following functional sub-types.

A. Government Buildings

This property sub-type includes post office and police and fire protection facilities located in industrial/commercial areas. The buildings are seldom more than three-stories in height and are often small in comparison to the commercial and industrial buildings of the streetscape. Police and fire stations typically have a vehicular bay or bays on the primary façade as well as first floor administrative space. Fire stations usually have residential space above. Post office facilities are also relatively small, often serving as sub-stations to the area. They have public space off of the primary façade and private space to the rear and on the upper floors. They usually feature a distinct loading area accessible to vehicular traffic. It is not unusual for these buildings to be the work of an architect or to reflect popular architectural styles of the era in which they were erected.

B. Utilities Buildings

Industrial buildings associated with the provision of electrical and steam power as well as water treatment facilities can be found in commercial and industrial areas in railroad freight districts. Both municipal and private utility companies erected these buildings and structures in the late nineteenth and early twentieth centuries to accommodate the city's growing industrial and commercial needs. In Kansas City they are located on the edge of commercial and industrial freight districts near a riverbank. Those involved with the manufacture of power tend to be among the largest buildings in freight areas. The larger of these resources feature vast open interior spaces for housing equipment while office space is limited to small areas. It is not unusual for these buildings to have smaller auxiliary additions or structures on secondary facades. Many have an assortment of small outbuildings and structures. The most typical alteration is to the site to accommodate changes in operation or technology. They feature masonry construction and their restrained architectural styles reflect the era in which they were built.

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C. Transportation Resources

The Transportation Resources property sub-type consists of properties associated with the provision of rail- or road-related access within railroad freight areas. Structures and objects in this property sub-type comprise the street and rail systems found in industrial and commercial freight districts. The buildings of this property type appear along streetscapes or rail lines. Rail-related resources include railroad depots, terminals, freight houses, rail spurs, bridges, viaducts and associated infrastructure found in freighting districts. Road-related resources include garages, roads, streets, alleys, and bridges providing vehicular access to and within industrial and commercial rail freight areas. Because of the diversity of this property type, there are a number of different types of alterations that may have occurred over a period of time. Most changes are in response to growth in industrial areas, changing patterns of usage, and the updating of infrastructure. The most common alteration is often to the immediate setting of these resources. Road-related resources may have alterations relating to materials, size, and changing of curbs and sidewalks. Transportation related buildings may have been altered due to change in use. Alteration of these resources may reflect patterns common to the industrial and commercial buildings in general.

III. Significance

Extant buildings, structures, sites and objects that constitute this property type represent public and privately owned infrastructure, government agencies and utilities crucial to the operation of freight areas. As such, they contribute to an understanding of how commercial and industrial railroad freight areas functioned. Many of these resources reflect the technological evolution of rail transportation, manufacturing and utilities. Property sub-types associated with railroad and vehicular transportation are significant for their association with modes of transportation that facilitated the manufacture, distribution and storage of raw materials and man-made goods. They have direct associations with the historic contexts, "The Evolution of Kansas City Railroad Freight Industry, 1859-1970" and "Commercial and Industrial Architecture in Kansas City's Railroad Freight Districts 1869-1970." Extant examples of these buildings, structures and sites date from the period of significance from 1865-1970.

Resources in this property type are eligible for listing on the National Register for their local significance under Criterion A in the area of Commerce as important components in the operation of industrial and commercial freight areas. They are significant under Criterion C in the area of

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Architecture and/or engineering as examples of their property type. Buildings may also be eligible individually as representative of a particular style of architecture or for their engineering. They may contribute to the architectural integrity of a district of other property types significant in architecture and erected during a certain time period.

III. Registration Requirements

To qualify for listing under National Register Criteria A and/or C resources in this property type must retain a strong integrity of association and location. The resource must be located in areas of Kansas City which were associated with the manufacture, distribution and storage of goods and merchandise that relied on railroad freighting services.

For resources in this property type to be individually eligible for listing on the National Register for their significance under Criterion A for Commerce, they must be an excellent example of their property sub-type, possessing the distinct characteristics that qualify it as this sub-type. Because the majority of the buildings in this property type are one or two stories or are large utilities buildings that feature restrained architectural styling, these resources must retain a high degree of architectural integrity in their setting, design and materials. Alteration to large buildings in the utility building sub-type should be viewed in the context of all the areas of integrity. Additions to buildings are acceptable if they are on secondary elevations or reflect technological changes during the period of significance. For structures and objects in this property type to be individually eligible for listing on the National Register, they also must be an excellent example of their property sub-type. A high percentage of the resource's historic design, materials, form and setting must be intact. In particular, the resource must be able to clearly and substantially communicate its original function. In addition to these requirements, in order to be eligible for individual listing under Criterion C, the resource must be an excellent example of its particular property sub-type and of a specific style of architecture and retain a high degree of integrity in materials and architectural elements that define that style.

Buildings, structures, sites, and objects in this property type that are eligible for listing as contributing properties to a district must, at a minimum, retain architectural and structural features that tie the property to its original function and period of significance. Parts of larger systems, such as railroad tracks, must be of sufficient size and integrity to communicate their function as part of the larger system. Alterations to primary facades of larger buildings are acceptable if they do not alter a significant portion of the façade and the original appearance of

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the façade can be restored. If infill of original fenestration openings occurs, it should not destroy or obscure the original openings. The property must also be a representative example of its property sub-type, possessing the distinct characteristics that qualify it as this sub-type. In addition to these requirements, to be eligible for listing under Criterion C as part of a larger grouping, contributing buildings must also be a representative example of a specific style of architecture and retain sufficient integrity of design, materials and workmanship to represent the style.

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G. Geographical Data

The geographical limits of the Multiple Property group are the corporate limits of the City of Kansas City, Missouri.

H. Summary of identification and Evaluation Methods

The Multiple Property listing of Railroad Related Historic Commercial and Industrial Resources in Kansas City, Missouri is based upon the results of the city's survey plan and several cultural resource surveys. *The Historic Resources Survey Plan of Kansas City*, prepared by the Kansas City Landmarks Commission in association with Thomason and Associates Preservation Planners and Three Gables Preservation in September 1992, provided information on identified historic contexts and property types associated with transportation, industry and commerce in Kansas City. Three surveys prepared for the Kansas City, Missouri Landmarks Commission – The Central Industrial District Survey conducted by Melanie A. Betz in 1988, the Midtown Survey conducted by Sherry Piland and Ellen Uguccioni between 1981 and 1984, and the Westside Survey completed in 1994 by Richard Wilson, Laura Weston and Kristina VanVleck – provided information related to specific industrial and commercial enclaves along rail freight corridors in Kansas City. *A Study to Determine the National Register Eligibility of Properties in the Crossroads Area Kansas City, Missouri*, prepared by Historic Preservation Services, L.L.C. in 1999-2000, provided updated information, rail related industrial and commercial contexts, and property types in the area around the Union Station terminal. In addition, the following National Register nomination forms provided information related to industrial and commercial buildings: "Jensen-Salsbery Laboratories," "Kansas City Union Station," "Live Stock Exchange Building," "Old Town Historic District," "Produce Exchange Building," "Wholesale District," and the "West 9th Street and Baltimore Avenue District." Dr. George Ehrlich's text, *Kansas City, Missouri: An Architectural History, 1826-1990*, provided additional information on historical and architectural contexts. *At the River's Bend: A History of Kansas City, Independence and Jackson County*, by Sherry Lamb Schirmer and Richard McKinzie, and published in association with the Jackson County Historical Society in 1982, provided information on general themes and historic contexts.

Three historic contexts emerged that conform to three major themes that occurred within the period of significance of the rail-related industrial and commercial districts and their extant property types. They are: 1) The Evolution of Kansas City Railroad Freight Industry, 1859 – 1970; 2) Commercial and Industrial Businesses located near Rail Freight Facilities, 1865-1970; and 3) Commercial and Industrial Architecture in Kansas City's Railroad Freight Districts 1869-1970. Knowledge gained by inspection of properties located in the four major rail-related industrial and commercial areas in Kansas City, Missouri contributed to the evaluation of architectural integrity. The analysis of property types for similar resources in St. Joseph documented in "Historic Resources of St. Joseph, Buchanan County, Missouri (amendment)" provided insight into criteria and integrity issues.

The National Register district nomination, "Crossroads Historic Freight District" submitted with this Multiple Property form is part of a phased approach to nomination of properties and districts which have direct associations with the contexts and property types established in this submission. The Kansas City Missouri Economic

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Development Corporation sponsored nomination of the Crossroads Historic Freight District as part of an economic development strategy to revitalize urban core commercial neighborhoods through use of incentives targeted to specific areas. The National Register program staff of the Missouri Department of Natural Resources Historic Preservation Program provided assistance in guiding this project and in the development of the Multiple Property Submission. In particular, their interest in the relationship between the development of specific industrial and commercial property types and the presence of railroad freight lines and facilities helped define the thematic approach to the MPS. The Crossroads Historic Freight District is one of numerous industrial/commercial enclaves along railroad freight lines that are undergoing active redevelopment and are part of ongoing city planning efforts in determining incentive packages for environmental abatement and protection of historic resources that is linked to Kansas City's Comprehensive Plan, approved by the City Council in 1997. Because these properties are in areas with significant environmental contamination, identification and documentation of significant resources and property types will aid in evaluation during the federal 106 process mandated by the National Preservation Act. In addition, documentation and designation is an important element in the city's economic development program, in particular the use of federal and Missouri rehabilitation tax credit programs in conjunction with other incentive programs.

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